FINDINGS AND RECOMMENDATION OFFICE OF PLANNING AND ZONING ANNE ARUNDEL COUNTY, MARYLAND

APPLICANT: David Bullock and Laura Norton **ASSESSMENT DISTRICT**: 3

CASE NUMBER: 2025-0161-V COUNCILMANIC DISTRICT: 5

HEARING DATE: October 21, 2025 PREPARED BY: Sara Anzelmo

Planner

REQUEST

The applicants are requesting a variance to allow a dwelling addition (deck) with less setbacks and buffer than required and with disturbance to slopes of 15% or greater on property located at 943 Aqua Court in Annapolis.

LOCATION AND DESCRIPTION OF SITE

The subject property consists of 17,486 square feet of land and is located on the south side of Aqua Court. It is identified as Lot 28 of Parcel 450 in Grid 4 on Tax Map 40 in the subdivision of Atlantis.

The property is zoned R5 – Residential District. The lot is not waterfront, but it is located entirely within the Chesapeake Bay Critical Area overlay and is designated as part LDA - Limited Development Area and part IDA - Intensely Developed Area. The Deep Creek stream is located to the west of the lot, and its associated buffer expands to include the majority of the site. The property is improved with a single-family detached dwelling and associated facilities, including a rear deck that is the subject of this variance.

PROPOSAL

The applicant intends to replace in-kind an existing deck (12' by 28') on the rear of the dwelling.

REQUESTED VARIANCES

§ 18-13-104(a) of the Anne Arundel County Zoning Ordinance requires that there shall be a minimum 100-foot buffer landward from the mean high-water line of tidal waters, tributary streams, and tidal wetlands. § 18-13-104(b) provides for an expanded buffer where there are, among other things, steep slopes. Section 17-8-301 of the Subdivision and Development Code states that development on properties containing buffers shall meet the requirements of Title 27 of the State Code of Maryland (COMAR). Section 27.01.01(B)(8)(ii) of COMAR states a buffer exists "to protect a stream, tidal wetland, tidal waters, or terrestrial environment from human disturbance." Section 27.01.09 E.(1)(a)(ii) of COMAR authorizes disturbance to the buffer for a new development activity or redevelopment activity by variance. The entire deck is located within the expanded buffer to the Deep Creek stream, necessitating a variance to disturb 826 square feet of the expanded buffer.

A review of the site plan and of the bulk regulations for development within an R5 District reveals that a steep slope variance and a zoning setback variance are not required.

FINDINGS

The subject property is irregular in shape and exceeds the minimum area and width required for a lot in an R5 District. The existing critical area lot coverage is 1,807 square feet; however, the Critical Area Project Notification form does not specifically provide the coverage within the LDA portion of the lot. Nevertheless, most of the existing coverage is in the IDA portion of the lot, and no additional lot coverage is proposed with this project.

The County 2024 aerial photograph shows that there are at least a dozen other nearby dwellings that are located within the 100-foot buffer or expanded buffer to the Deep Creek stream.

The **Department of Health** commented that the property is served by public water and sewer facilities. Therefore, the Department has no objection.

The **Critical Area Commission** noted that the Administrative Hearing Officer (AHO) must find that each and every one of the Critical Area variance standards have been met for this variance to be granted. If the AHO finds that the applicant has satisfied the variance standards, appropriate mitigation will be required.

The **Development Division (Critical Area Team)** has no objection to an in-kind repair/replacement of the existing deck.

For the granting of a Critical Area variance, a determination must be made as to whether, because of certain unique physical conditions peculiar to and inherent in the particular property, strict implementation of the County's Critical Area Program would result in an unwarranted hardship. In this particular case, the property is an existing residentially zoned and developed lot that is located almost entirely within the expanded stream buffer, and it is impossible to replace the failing deck without buffer disturbance. As such, a literal interpretation of the County's Critical Area Program would deprive the applicants of rights that are commonly enjoyed by other properties in similar areas by preventing much-needed repairs to their outdoor amenity area.

The granting of a critical area variance would not confer on the applicants a special privilege that would be denied by COMAR, Title 27. The variance request is not based on conditions or circumstances that are the result of actions by the applicants and does not arise from any condition relating to land or building use on any neighboring property. With proper mitigation, the variance would not adversely affect water quality or impact fish, wildlife, or plant habitat and would be in harmony with the general spirit and intent of the County's Critical Area Program. The applicants have overcome the presumption that the specific development does not conform to the general purpose and intent of the Critical Area law and have evaluated and implemented site planning alternatives by limiting the replacement to the existing deck footprint.

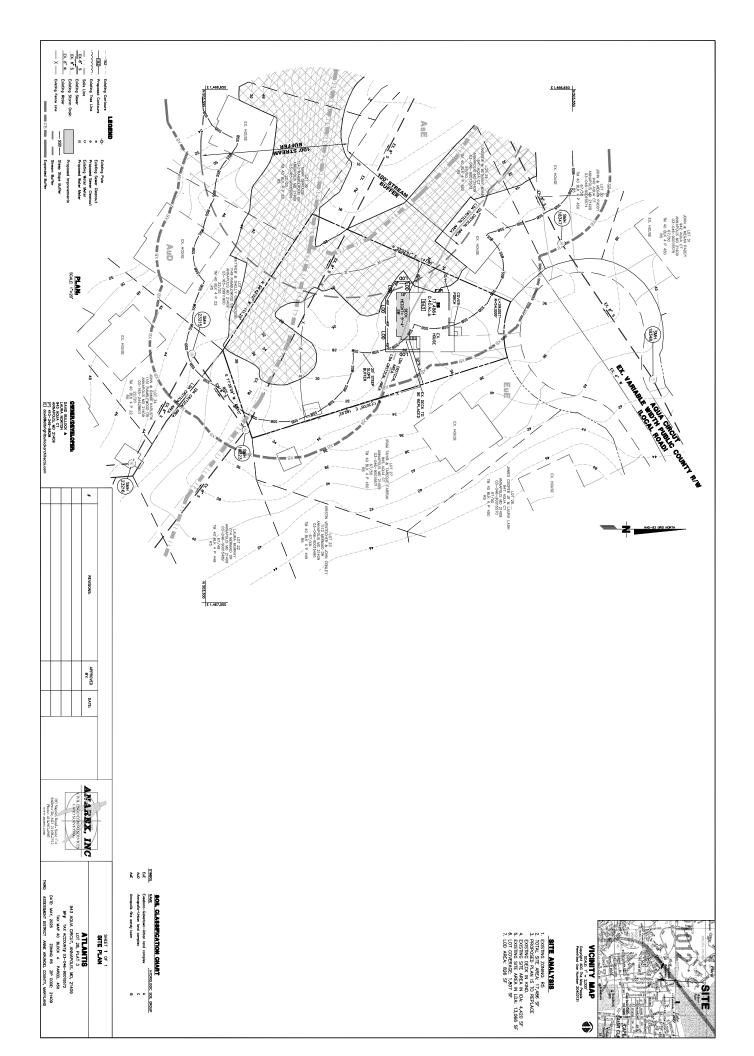
With regard to the requirements for all variances, approval would not alter the essential character of the neighborhood, substantially impair the appropriate use or development of the adjacent properties, reduce forest cover in the limited development area, be contrary to acceptable clearing and replanting practices, or be detrimental to the public welfare. The applicants are not proposing

any increase to the existing deck area, and there is no way to replace the deteriorating deck without expanded buffer disturbance. As such, the proposed variance is justified and is considered to be the minimum necessary to afford relief.

RECOMMENDATION

Based upon the standards set forth in § 18-16-305 of the Code under which a variance may be granted, this Office recommends *approval* of the proposed Critical Area variance.

DISCLAIMER: This recommendation does not constitute a building permit. In order for the applicant to construct the structure(s) as proposed, the applicant shall apply for and obtain the necessary building permits, and obtain any other approvals required to perform the work described herein. This includes but is not limited to verifying the legal status of the lot, resolving adequacy of public facilities, and demonstrating compliance with environmental site design criteria.





303 Najoles Road - Suite 114 Millersville, MD 21108

June 11, 2025

Phone: 410-987-6901

Fax: 410-987-0589

Ms. Sterling Seay Anne Arundel County Office of Planning and Zoning 2664 Riva Road Annapolis MD 21401

> Re: Atlantis, Lot 28, Plat 2 943 Aqua Court Annapolis, MD T.M. 40 B. 4 P. 450

Dear Ms. Seay,

Please accept this as our formal variance request to the Subdivision and Development Regulations in Article 17 on behalf of our client regarding critical area law. The variance requests are to Article 17, Section 3-301 to allow disturbance in an expanded buffer from a tributary stream.

We are requesting this variance to allow for the deck near the home to be replaced in-kind. The deck is entirely within the expanded buffer to the tributary stream.

Explanation as required by Article 18, Section 16-305(b)

The size and shape of this lot cause implementation of the County's critical area program to cause unwarranted hardship on the property. A variance is necessary to replace an aging deck in-kind and due to the location of the existing house in relation to the stream, there is no way to replace the deck without a variance. Literal interpretation of COMAR, Title 27, Criteria for Local Critical Area Program Development or the County's critical area program and related ordinances will deprive the applicant of rights commonly enjoyed by other properties in similar areas and will not confer special privilege onto the applicant as adjacent residences in Atlantis are also disturbing the buffer and steep slopes in order to improve their properties with decks. These variance requests are not results of actions by the applicant and there has been no commencement of development before this application for a variance was filed and does not have any bearing or connection to building on neighboring properties. The granting of this variance will not adversely affect water quality and fish as the flow characteristics of the site remain unchanged in the proposed condition as the lot coverage will not be changed and all disturbance will be restored to natural condition. Wildlife or plant habitat will not be adversely affected as the granting of the variance will allow the disturbance to be proposed in-kind of an existing deck with no new clearing of trees and disturbance to wildlife habitat.

Explanation as required by Article 18, Section 16-305(c)

We believe the granting of this variance is warranted because the requested variance is the minimal necessary to afford relief because the proposed plan is the least intrusive way to restore the failing deck and the deck is modest in size at only 12' in depth. The granting of this variance will not alter the character of the neighborhood. This variance will not impair the appropriate use or development of the surrounding property as it will not deny access or the possibility to build on neighboring lots. The variance will not reduce forest cover in the LDA not be contrary to the acceptable clearing and replanting practices in the LDA as there is no clearing proposed. The granting of this variance will not be detrimental to the welfare of the public.

If you have any questions or need any additional information, please feel free to contact me at your convenience.

Sincerely,

Michael J. Werner, P.E.

MJWerner

Chesapeake Bay Critical Area Report

943 Aqua Court

Tax Map: 40 Grid: 4 Parcel: 450

Lot: 28

Annapolis, MD July 2025

Prepared for:

Anarex, Inc. Attn: Mr. Matt Seiss, P.E. 303 Najoes Rd, Ste. 114 Millersville, MD 21108

Prepared by:

Holly Oak Consulting, LLC 303 Sycamore Rd Severna Park, MD 21146 khaines@hollyoakconsulting.com



1.0 - INTRODUCTION

The subject property is located at 943 Aqua Court in Annapolis, Maryland. The property is identified on Tax Map 40, Grid 40, as Parcel 450, Lot 28 (Plat 3). The site is zoned R5 per the Anne Arundel County Zoning Map. Field work for this report was completed on June 17, 2025 by Kevin C. Haines of Holly Oak Consulting, LLC.

2.0 – EXISTING CONDITIONS

The site contains 0.40-acre all of which is within the Chesapeake Bay Critical Area. More specifically, the site is located within the Intensive Development Area (IDA) and Limited Development Area (LDA). The site is within a Buffer Modification Area. The site falls from north to south towards a tributary to Deep Creek. The property is developed with a residence, driveway, and associated infrastructure.

The site is bordered to the north by Aqua Court, and to the east, west, and south by residences.

The United States Department of Agriculture Natural Resources Conservation Service has mapped the soils throughout Anne Arundel County and makes the mapped soils and descriptions available online through the Web Soil Survey. The data that was retrieved on July 20, 2025 and showed three (3) soil types exist in the study area. The soil type and description can be found below. A copy of the soil mapping can be found in *Appendix A*.

Map Unit Symbol	Map Unit Name	Hydric (%)	K-Factor (Whole Soil)
AsE	Annapolis fine sandy loam, 15-25% slopes	5	0.24
AuD	Annapolis-Urban land complex, 5-15% slopes	0	0.24
EuE	Evesboro-Galestown-Urban land complex, 15-25%	0	0.05

3.0 – AERIAL IMAGERY REVIEW & SITE HISTORY

This site is located along the near the shores of the Deep Creek, a tributary to the Magothy River. The surrounding area was largely used as a summering location from the 1920s through the 1960s, when the surrounding areas began to become developed with residential subdivisions. A copy of the USGS Topographical map can be found in *Appendix A*.

The site was developed as part of the larger subdivision in the early 1980s and has generally remained in its current state since that time.

4.0 – PROPOSED CONDITIONS

The applicant proposes to replace an existing wooden deck in-kind. There will be no new lot coverage and disturbance within the buffer will be limited to disturbance to replace the footers.

Stormwater management is not required for this project as the proposal does not include disturbance above 5,000 square feet, and canopy clearing is not proposed.

5.0 – HABITAT PROTECTION AREAS

The State and County Critical Area Law identifies certain areas of high environmental value as Habitat Protection Areas (HPAs). Below is a discussion of HPA's existing within the subject site.

5.1 - Steep Slopes

Anne Arundel County designates steep slopes within the Critical Area as slopes of 15% that are at least 6' high. The site includes steep slopes and their buffer, disturbance to the buffer is proposed for construction access and replacement of the deck footings.

5.2 - Rare, Threatened & Endangered Species

Per initial research of DNR records there does not appear to be records of RTEs within or adjacent to the boundary of this site. RTEs were not noted during the field visits to this site. The site is not mapped as FIDS habitat per MDDNR's MERLIN Online GIS Database.

5.3 - Wetlands, Streams, & 100-Year Floodplain

The site does not contain tidal wetlands, non-tidal wetlands, or streams per the field observations. Furthermore, neither the USFWS National Wetland Inventory (Appendix A) nor the MD DNR Wetland Inventory indicates the presence of wetlands or streams within the site boundary.

The site is located within the Magothy River Watershed (MD 02131001 8-digit).

The site lies within Zone X (areas of minimal flood hazard) per FEMA Flood Insurance Rate Maps #24003C0187F (eff. 2/18/15) as shown in *Appendix A*.

5.4 -Buffer and Expanded Buffer

The site contains the 100' buffer to a stream and the buffer is expanded for steep slopes and the applicable 50' buffer. Ground disturbance is proposed within the buffer as the existing footings will be replaced, and construction access is necessary. Permanent and temporary disturbance will be mitigated as required by COMAR.

5.5 - Other HPAs Not Contained within Study Area

Other HPAs are not mapped within or adjacent to the study area. MDDNR's MERLIN online mapping database was reviewed and showed that the following HPAs are not located within or near the study area: Submerged aquatic vegetation, shellfish beds, historical waterfowl staging and concentration areas, sensitive species project review areas, and natural heritage areas.

6.0 – EXISTING VEGETATION & WILDLIFE

The site contains canopy cover along the southern property line. Vegetation is comprised of oak, maple, and sweet gum. English ivy coverage is heavy within the wooded portion of the site. The onsite woodland likely supports common birds and squirrels. It lacks connectivity and species diversity to be of high wildlife value.

References

Brown, R.G. and M.L. Brown. 1972. *Woody Plants of Maryland*. Port City Press, Baltimore, Maryland.

Eyre, F. H. (1980). Forest cover types of the United States and Canada. Washington, D.C. (5400 Grosvenor Lane, Washington, D.C. 20014): Society of American Foresters.

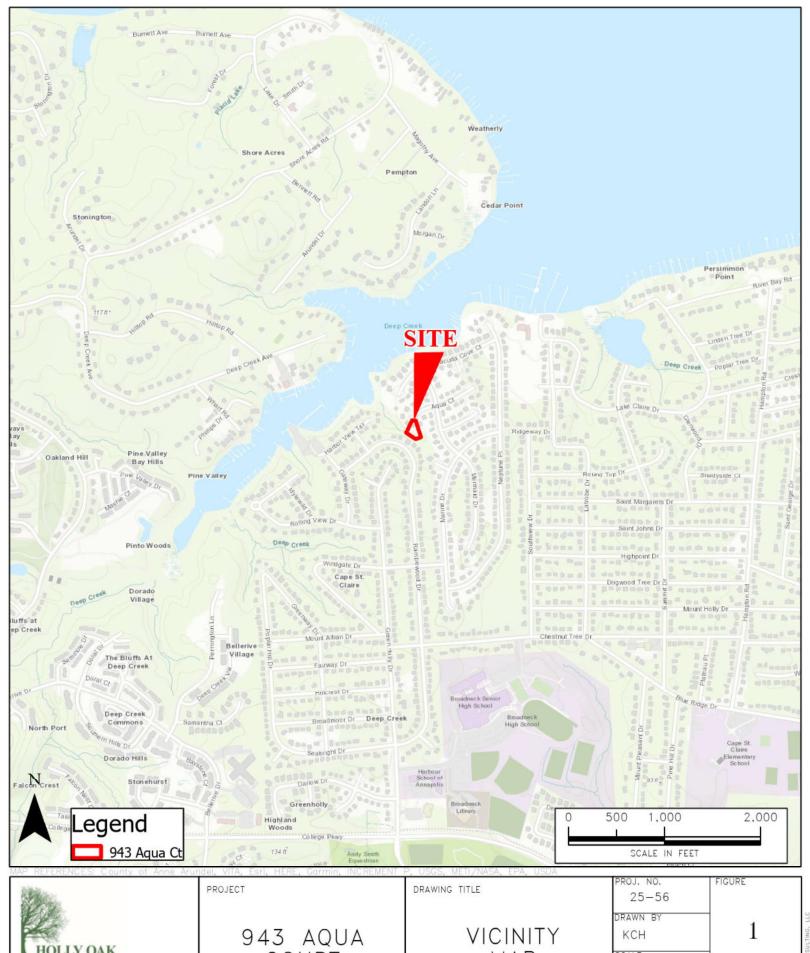
Foell, Stephanie (2004). *McLean Property, Maryland Historical Trust Determination of Eligibility Form.* Baltimore, MD: Maryland Historical Trust.

Jones, Claudia, McCann, Jim, & McConville, Susan. (2001). A Guide to the Conservation of Forest Interior Dwelling Birds in the Chesapeake Bay Critical Area.

Kaufman, S. R., & Kaufman, W. (2013). *Invasive plants: a guide to identification, impacts, and control of common North American species*. Mechanicsburg, PA: Stackpole Books.

Lerman, S., Nislow, K., Nowak, D., DeStefano, S., Kind, D. and Jones-Ferrand, T. (2017). *Using urban forest assessment tools to model bird habitat potential* -

Maryland DNR (Department of Natural Resources). 1997. *State Forest Conservation Technical Manual*. Third Edition, Ginger Page Howell and Todd Ericson, Editors.



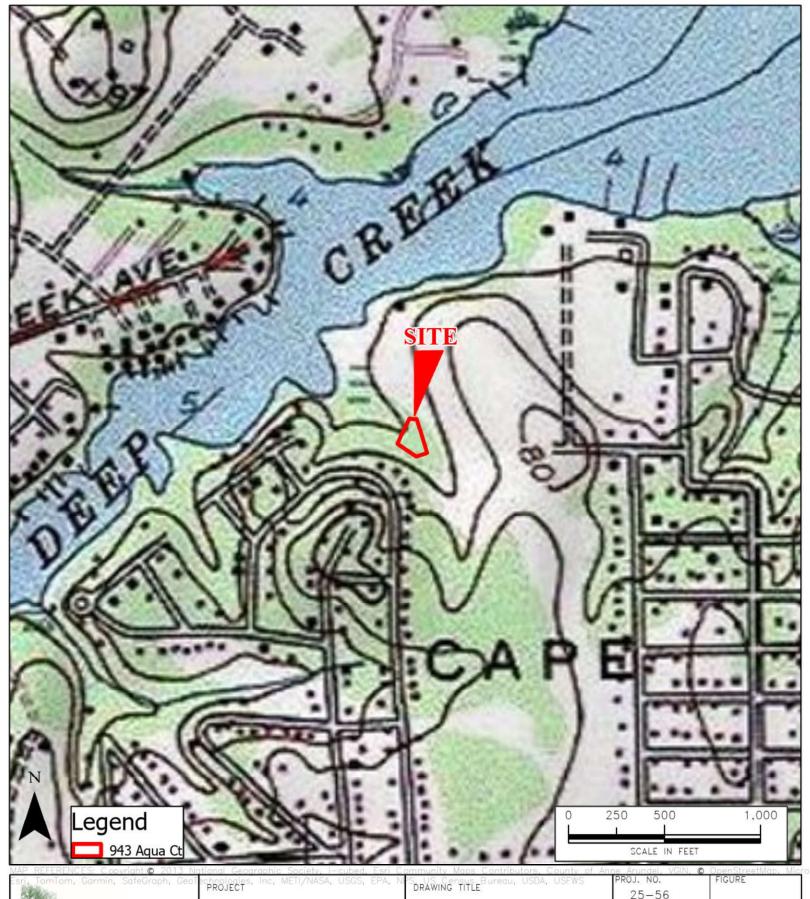


943 AQUA COURT

ANNAPOLIS, MD 21409-4775 ANNE ARUNDEL CO., MD

VICINITY MAP

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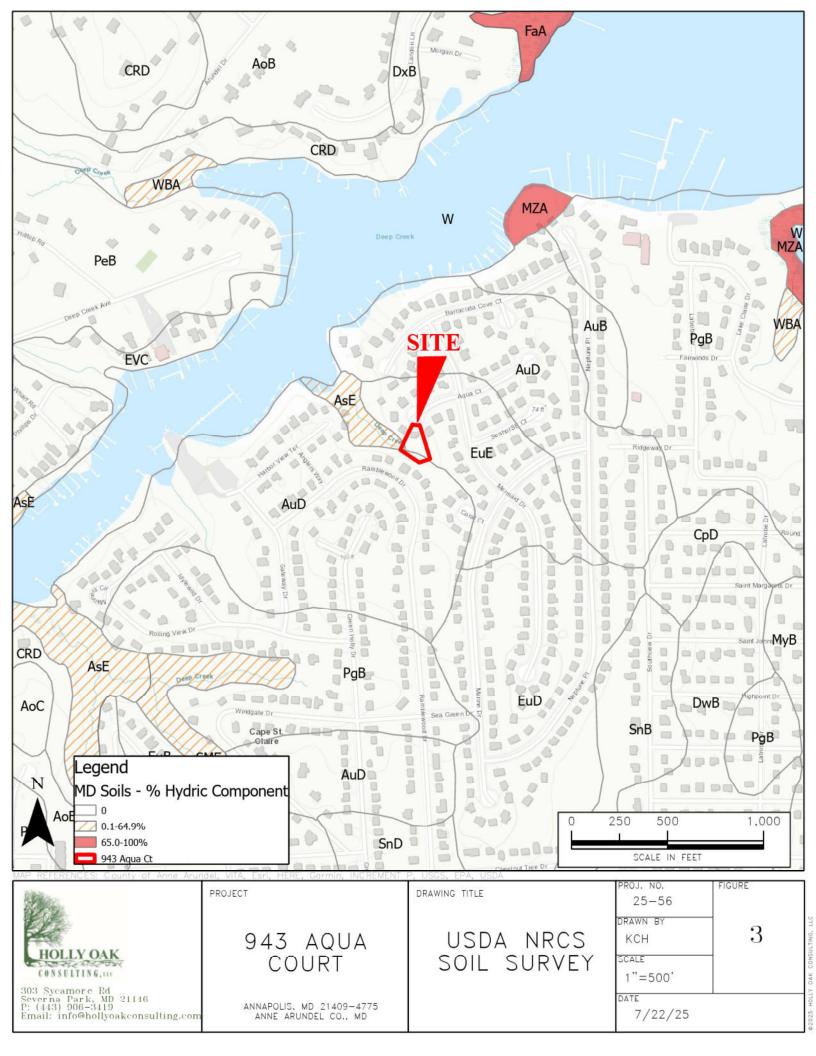
303 Sycamore Rd Severna Park, MD 21146 P: (443) 906-3419 Email: info@hollyoakconsulting.com

943 AQUA COURT

ANNAPOLIS, MD 21409-4775 ANNE ARUNDEL CO., MD

USGS 24K TOPOGRAPHICAL MAP

25-56 DRAWN BY 2 KCH SCALE 1"=500 DATE 7/22/25





Email: info@hollyoakconsulting.com

ANNAPOLIS, MD 21409-4775 ANNE ARUNDEL CO., MD

DATE 7/22/25





Email: info@hollyoakconsulting.com

ANNAPOLIS, MD 21409-4775 ANNE ARUNDEL CO., MD

PROJ. NO. 25-56	FIGURE
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1"=500'	
7/22/25	





303 Sycamore Rd Severna Park, MD 21146 P: (443) 906-3419 Email: info@hollyoakconsulting.com PROJECT

943 AQUA COURT

ANNAPOLIS, MD 21409-4775 ANNE ARUNDEL CO., MD DRAWING TITLE

AERIAL IMAGERY PROJ. NO.
25-56

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DATE
7/22/25

#2025 HOLLY DAK CONSULTING, LLC

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GENERAL PROJECT INFORMATION

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SPECIFIC PROJECT INFORMATION

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GENERAL PROJECT INFORMATION

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SPECIFIC PROJECT INFORMATION

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J. Howard Beard Health Services Building 3 Harry S. Truman Parkway Annapolis, Maryland 21401 Phone: 410-222-7095 Fax: 410-222-7294 Maryland Relay (TTY): 711 www.aahealth.org

Tonii Gedin, RN, DNP Health Officer

MEMORANDUM

TO: Sadé Medina, Zoning Applications

Planning and Zoning Department, MS-6301

FROM: Brian Chew, Program Manager

Bureau of Environmental Health

DATE: August 13, 2025

RE: David G. Bullock

943 Aqua Court

Annapolis, MD 21409

NUMBER: 2025-0161-V

SUBJECT: Variance/Special Exception/Rezoning

The Health Department has reviewed the above referenced variance to 17-8-301 to allow disturbance in the expanded buffer to a tributary stream for replace in kind of the deck.

The Health Department has reviewed the above-referenced request. The property is served by public water and sewer facilities. The Health Department has no objection to the above-referenced request.

If you have further questions or comments, please contact Brian Chew at 410-222-7413.

cc: Sterling Seay



Jamileh Soueidan -DNR- <jamileh.soueidan@maryland.gov>

2025-2016-V; Bullock; AA 0243-25

3 messages

Jonathan Coplin -DNR- <jonathan.coplin@maryland.gov>

Thu, Sep 11, 2025 at 9:38 AM

To: Sadé Medina <pzmedi22@aacounty.org>

Cc: Jennifer Esposito -DNR- <jennifer.esposito@maryland.gov>, Jamileh Soueidan -DNR- <jamileh.soueidan@maryland.gov>

Good morning,

Our office is in receipt of the above referenced variance. The administrative hearing officer (AHO) must find that each and every one of the Critical Area variance standards have been met for this variance to be granted. If the AHO finds that the applicant has satisfied the variance standards, appropriate mitigation is required. Thank you for the opportunity to provide comments. Please provide us with a copy of the hearing officer's decision within 10 business days of when a decision is rendered per COMAR 27.01.12.05.B

Jon

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Critical Area Commission
Chesapeake & Atlantic Coastal
Bays

dnr.maryland.gov/criticalarea

Jonathan Coplin

Natural Resource Planner

1804 West Street, Suite 100

Annapolis, MD 21401

410-260-3481 (office)

443-699-6869 (mobile)

Jonathan.Coplin@maryland.gov

Sadé Medina <pzmedi22@aacounty.org>

To: Jonathan Coplin -DNR- <jonathan.coplin@maryland.gov> Cc: Jennifer Esposito -DNR- <jennifer.esposito@maryland.gov>, Jamileh Soueidan -DNR- <jamileh.soueidan@maryland.gov>

Fri, Sep 12, 2025 at 11:31 AM

Good morning!

This has been forwarded to the assigned Planner for the provided case.

-Sadé

[Quoted text hidden]

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Sadé Medina She/ Her Office of Planning and Zoning, Zoning Administration Section Administrative Assistant II O: (410) 222-7437 www.aacounty.org



Jamileh Soueidan -DNR- <jamileh.soueidan@maryland.gov>

Fri, Sep 12, 2025 at 12:50 PM

To: Sadé Medina <pzmedi22@aacounty.org>

Cc: Jonathan Coplin -DNR- <jonathan.coplin@maryland.gov>, Jennifer Esposito -DNR- <jennifer.esposito@maryland.gov>

Thank you! I have also uploaded these comments to the County Portal.

Sincerely, Jamileh [Quoted text hidden] Menu Cancel Help

Task Details OPZ Critical Area Team Assigned Date 08/12/2025 Assigned to Kelly Krinetz Current Status Complete w/ Comments Action By

Action By Kelly Krinetz Comments

No objection to an in kind repair/replacement of the existing deck.

End Time

Billable

No Time Tracking Start Date In Possession Time (hrs)

Estimated Hours

Comment Display in ACA

All ACA Users

Record Creator

Licensed Professional

Contact

Owner

Task Specific Information

Expiration Date Review Notes

Reviewer Phone Number Reviewer Email

Due Date 09/02/2025 Assigned to Department OPZ Critical Area Status Date 08/26/2025 Overtime No

Start Time

Hours Spent 0.0 Action by Department OPZ Critical Area Est, Completion Date

Display E-mail Address in ACA

Display Comment in ACA

Reviewer Name

