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Gustav S. Kurtz, Jr. Chair, Planning Advisory Board

March 19, 2025

The Honorable Steuart Pittman, County Executive Anne Arundel County Arundel Center, P.O. Box 2700 Annapolis, Maryland 21404

RE: Interim Deliberation Letter, Proposed

Capital Budget & Program, FY2026 - FY2031

#### Dear County Executive Pittman:

The Planning Advisory Board (PAB) is a citizen advisory board created by §532 of the Anne Arundel County Charter. Under §533 of the Charter, the PAB is charged with recommending the list of capital projects, along with their estimated costs, to be implemented by the County in Fiscal Year 2026 and the balance of the program through Fiscal Year 2031 in the Capital Budget (CIP). The PAB believes that the CIP should be consistent with the County's goals, policies and plans including *Plan2040*, the *Master Plan for Water Supply and Sewerage Systems* and other Functional Plans as adopted by Anne Arundel County. The PAB also believes that the CIP should be, to the greatest extent possible, consistent with the current adopted program.

The PAB received two days of presentations in February provided by various County Departments, as well as the Anne Arundel County Public Schools, Anne Arundel Community College and Anne Arundel County Public Libraries. The PAB deliberated on projects and programs in the proposed FY2026 - FY2031 Capital Budget at a public meeting on February 28, 2025. During the deliberations, the PAB was well supported by the Office of Budget and the Department of Public Works with their response to questions about projects and programs as well as cost estimates and budget impacts.

The PAB's recommendations for the Capital Budget and Program are based on the assumed availability of \$175 million of County PAYGO funds and General Obligation Bond affordability of approximately \$985 million (presently set at \$160 million per year for FY26-FY28, and then increased to \$165 million in FY29, and \$170 million per year for FY30-FY31; also includes an estimated surplus carryover of approximately \$505,000 from the prior fiscal year); the priority of the projects proposed by the requesting agencies; consistency with the prior adopted CIP (FY26-FY30); and the fiscal and policy impact of these projects on the County. The initial Program,

forwarded to the PAB for its deliberation was approximately \$1,568,042,000 and was over assumed affordability by approximately \$407,537,000 in the six-year cycle.

During its deliberation, the PAB, with the assistance of the Office of Budget and Department of Public Works, was able to substantially reduce the large imbalance between the projects and programs with their estimated costs and assumed affordability. In offering these recommendations to you, the PAB has practically met the target of keeping the Capital Budget and Program within the limits of assumed affordability over the entire span of the program from FY2026 to FY2031, subject to changes in affordability ceilings and refined project cost estimates.

The recommendations are based on the PAB's understanding of the need to be fiscally conservative while funding the most important regulatory, life/safety and system/resource preservation needs. The PAB also considered equity in their decisions, including making investments in high needs areas as identified in County plans such as Plan2040 and the Land Preservation Parks and Recreation Plan. Finally, the PAB notes that a number of projects and programs are anticipated to receive State and/or Federal funding. The PAB recommends taking advantage of these funds when available; however, if a project does not receive anticipated outside funding, the PAB recommends reevaluating the project or program to determine if the County should continue to pursue it.

Following further discussion about the Program, the level of assumed affordability, and the extent of demonstrated unmet need in the County, the PAB voted to unanimously agree to approve the Interim Advisory Recommendation for the FY2026 – FY2031 Capital Budget.

The Interim Advisory recommended Program by the PAB is approximately \$1,219,411,000 and is over assumed affordability by approximately \$58.9 million (5.1 % of the six-year amount). The Capital Budget for FY2026 recommended by the PAB, valued at approximately \$329,012,000 is over the assumed affordability by approximately \$18.5 million.

After the application of additional anticipated funding sources by the Budget Office, the recommended Program by the PAB is over assumed affordability by approximately \$9,167,000 (.8% of the six-year amount), and the Capital Budget for FY2026 recommended by the PAB is over the assumed affordability by approximately \$2,581,000.

The PAB wishes to draw your attention to the following specific projects within the six-year program. These projects listed below are arrayed in no special order of significance:

- C443400 Agricultural Preservation Program and C543800 Rural Legacy Program the PAB notes the importance of the County's preservation programs to support once in a lifetime rural and agricultural preservation opportunities.
- P579900 West County Swim Center the PAB commends the Department of Recreation and Parks for their work to find a new location for a swim center in a high to medium needs area as identified in the 2022 Land Preservation Parks and Recreation Plan. Additionally, the PAB notes the work of the department to seek grant and outside funding opportunities that significantly reduced the County contribution to this project.
- Board of Education Old Mill Complex schools the PAB supports continued design and construction of new school facilities to provide updated facilities for schools at and around

the Old Mill Complex, including *E550300* Old Mill Middle School North, *E578100* Old Mill High School, and *E578000* Center for Applied Technology (CAT) North.

- C000326 Electric Ferry the PAB is grateful for the opportunity to explore such a program; however, if this project does not receive the anticipated Federal funding, the PAB recommends reevaluating the need for this program.
- L584100 Millersville Library and L576100 New Glen Burnie Library the PAB continues to support the design and construction of the new Millersville and Glen Burnie Libraries. The PAB commends the Public Libraries for their work to partner with other departments and agencies to colocate public facilities.

Enclosed is the FY2025 (FY2026 – FY2030) Approved Program, the FY26-31 Departmental Requests and the PAB's Interim Deliberation by Project Class Summary for your information.

If there are any questions regarding our recommendation, please contact Michael Stringer in the Office of Planning and Zoning, <u>PlanningAdvisoryBoard@aacounty.org</u>.

Sincerely,

Gustav S. Kurtz, Jr.

Chair

#### **Enclosures**

- 1. Affordability Comparison-FY2026 FY2031
- 2. Project Class Summary-FY2026 FY2031 PAB Interim Recommendation
- 3. Project Class Summary-FY2026 FY2030 Approved Program

cc: Christine Anderson, Chief Administrative Officer, Office of the County Executive Chris Trumbauer, Budget Officer, Office of the County Executive Members of the Planning Advisory Board Naomi McAllister, Senior Capital Budget Analyst, Office of Budget Kaley Schultze, Administrative Officer, Anne Arundel County Council Michelle Bohlayer, County Auditor, Office of the County Auditor Jenny B. Dempsey, Planning and Zoning Officer, Office of Planning and Zoning (OPZ)

Christina Pompa, Deputy Planning and Zoning Officer, Planning Division, OPZ Cindy Carrier, Planning Administrator, Long Range Planning Section, OPZ Michael Stringer, Planning Board Administrator, OPZ

# **Capital Budget and Program**

# **Anne Arundel County, Maryland**

	FY26 Bonds & PayGo	FY27 Bonds & PayGo	FY28 Bonds & PayGo	FY29 Bonds & PayGo	FY30 Bonds & PayGo	FY31 Bonds & PayGo
Affordability Target						
+ Normal Bonds	160,000,000	160,000,000	160,000,000	165,000,000	170,000,000	170,000,000
+ Prior Yr Credit	504,820	-	-	-	-	-
+ Fund Balance (PayGo)	150,000,000	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000
Adjusted Affordability	310,504,820	165,000,000	165,000,000	170,000,000	175,000,000	175,000,000
FY2026 Program	301,559,860	201,944,860	97,310,860	93,343,360	136,490,500	_
Over (Under) Affordability	(8,944,960)	36,944,860	(67,689,140)	(76,656,640)	(38,509,500)	(175,000,000
Dept Request	390,777,634	491,418,200	166,341,269	144,183,800	190,779,100	184,542,000
PAB (Interim)	313,086,634	386,828,015	91,728,800	106,987,800	160,426,100	110,615,000
Over (Under) Affordability	2,581,814	221,828,015	(73,271,200)	(63,012,200)	(14,573,900)	(64,385,000
Cumulative Affordability - Over (Under)						
FY2026 Program	(8,944,960)	27,999,900	(39,689,240)	(116,345,880)	(154,855,380)	(329,855,380
Dept Request	80,272,814	406,691,014	408,032,283	382,216,083	397,995,183	407,537,183
PAB (Interim)	2,581,814	224,409,829	151,138,629	88,126,429	73,552,529	9,167,529

## **Capital Budget and Program**

## **Anne Arundel County, Maryland**

FY26 Capital Budget and Program - Affordability Comparison
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	FY26		FY26 FY27		FY28		FY29	)	FY30		FY31	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
Affordability Target + Normal Bonds + Not Used in Prior Year	160,000,000 504,820		160,000,000		160,000,000		165,000,000		170,000,000		170,000,000	
+ Fund Balance	,	150,000,000		5,000,000		5,000,000		5,000,000		5,000,000		5,000,000
Adjusted Affordability	160,504,820	150,000,000	160,000,000	5,000,000	160,000,000	5,000,000	165,000,000	5,000,000	170,000,000	5,000,000	170,000,000	5,000,000
FY2026 Program Over (Under) Affordability	<b>296,559,860</b> 136,055,040	<b>5,000,000</b> (145,000,000)	<b>196,944,860</b> 36,944,860	5,000,000 -	<b>92,310,860</b> (67,689,140)	5,000,000 -	<b>88,343,360</b> (76,656,640)	5,000,000	<b>131,490,500</b> (38,509,500)	5,000,000 -	- (170,000,000)	- (5,000,000)
<b>Dept. Request</b> Over (Under) Affordability	<b>349,531,527</b> 189,026,707	<b>41,246,107</b> (108,753,893)	<b>485,201,000</b> 325,201,000	<b>6,217,200</b> <i>1,217,200</i>	<b>160,828,469</b> 828,469	<b>5,512,800</b> 512,800	139,494,000 (25,506,000)	<b>4,689,800</b> (310,200)	<b>186,074,500</b> <i>16,074,500</i>	<b>4,704,600</b> (295,400)	<b>179,723,000</b> 9,723,000	<b>4,819,000</b> (181,000)
PAB Over (Under) Affordability	<b>270,556,527</b> 110,051,707	<b>42,530,107</b> (107,469,893)	<b>381,508,815</b> 221,508,815	<b>5,319,200</b> 319,200	<b>87,114,000</b> (72,886,000)	<b>4,614,800</b> (385,200)	<b>102,846,000</b> (62,154,000)	<b>4,141,800</b> (858,200)	<b>156,169,500</b> (13,830,500)	<b>4,256,600</b> (743,400)	<b>106,244,000</b> (63,756,000)	<b>4,371,000</b> (629,000)

### Project Class Summary - FY25 Approved Capital Budget & Program

	FY26		FY27	FY27 FY28			FY29		FY30		FY31	
Class Title	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
General County	43,557,100	1,161,000	27,999,000	734,000	25,126,000	880,000	21,687,000	880,000	21,687,000	880,000	-	-
Public Safety	46,007,000	1,804,760	44,310,000	1,315,860	4,278,000	1,561,860	3,139,000	1,922,360	25,117,000	1,750,000	-	-
Recreation & Parks	32,843,000	500,000	9,723,000	646,000	5,222,000	500,000	5,222,000	500,000	5,222,000	500,000	-	-
Roads & Bridges	27,440,760	1,776,240	50,494,860	1,296,140	35,256,860	1,050,140	29,755,360	689,640	31,658,000	862,000	-	-
Traffic Control	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-	-	-
Dredging	2,035,000	208,000	1,089,000	208,000	1,089,000	208,000	1,089,000	208,000	1,089,000	208,000	-	-
Water Quality Improvements	-	-	-	-	-	-	-	-	-	-	-	-
School Off-Site	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-	-	-
Board of Education	104,644,000	(450,000)	56,287,000	800,000	13,918,000	800,000	19,068,000	800,000	19,068,000	800,000	-	-
Community College	25,529,000	-	4,192,000	-	1,874,000	-	5,533,000	-	5,928,000	-	-	-
Library	12,004,000	-	350,000	-	3,047,000	-	350,000	-	19,221,500	-	-	-
General Fund Total:	296,559,860	5,000,000	196,944,860	5,000,000	92,310,860	5,000,000	88,343,360	5,000,000	131,490,500	5,000,000	-	-

### Project Class Summary - FY26 PAB Interim

	FY26		FY27	FY27		FY28		FY29		FY30		l
Class Title	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
General County	51,162,000	16,598,250	40,917,000	734,000	24,725,000	880,000	23,271,000	880,000	21,632,000	880,000	21,632,000	880,000
Public Safety	10,529,000	1,500,400	108,042,000	956,200	4,637,000	973,800	4,930,000	860,800	33,550,000	803,600	3,186,000	1,380,000
Recreation & Parks	51,828,000	502,000	53,596,000	648,000	13,744,000	502,000	5,220,000	502,000	5,220,000	502,000	5,220,000	502,000
Roads & Bridges	28,778,667	3,133,000	74,461,000	1,772,000	41,361,000	1,050,000	34,253,000	690,000	29,880,000	862,000	37,648,000	400,000
Traffic Control	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-
Dredging	2,493,050	372,000	2,202,000	209,000	1,090,000	209,000	1,090,000	209,000	1,090,000	209,000	1,090,000	209,000
School Off-Site	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-
Board of Education	88,099,185	16,013,457	90,689,815	1,000,000	(5,799,000)	1,000,000	24,472,000	1,000,000	44,288,000	1,000,000	18,436,000	1,000,000
Community College	27,589,625	225,000	4,192,000	-	1,874,000	-	6,760,000	-	6,113,500	-	1,947,000	-
Library	7,577,000	4,186,000	4,909,000	-	2,982,000	-	350,000	-	11,896,000	-	14,585,000	-
General Fund Total:	270.556.527	42.530.107	381.508.815	5.319.200	87.114.000	4.614.800	102.846.000	4.141.800	156.169.500	4.256.600	106.244.000	4.371.000