



M A R Y L A N D

Office of Planning and Zoning

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Annapolis, MD 21401
410-222-7450

Gustav S. Kurtz, Jr.
Chair, Planning Advisory Board

May 1, 2024

The Honorable Steuart Pittman, County Executive
Anne Arundel County
Arundel Center, P.O. Box 2700
Annapolis, Maryland 21404

RE: Final Deliberation Letter, Proposed Capital
Budget & Program, FY2025 - FY2030

Dear County Executive Pittman:

The Planning Advisory Board (PAB) is a citizen advisory board created by §532 of the Anne Arundel County Charter. Under §533 of the Charter, the PAB is charged with recommending the list of capital projects, along with their estimated costs, to be implemented by the County in Fiscal Year 2025 and the balance of the program through Fiscal Year 2030 in the Capital Budget (CIP). The PAB believes that the CIP should be consistent with the County's goals, policies and plans including *Plan2040*, the *Master Plan for Water Supply and Sewerage Systems* and other Functional Plans as adopted by Anne Arundel County. The PAB also believes that the CIP should be, to the greatest extent possible, consistent with the current adopted program.

The PAB forwarded its Interim Deliberation Letter to you on March 25, 2023 after meeting to attempt to balance the CIP's identified needs with known resources. The PAB met on April 10, 2024 and was informed by the Budget Office of updates since the Interim Deliberation meeting that included funding and project class updates. As with the recommendations to you in the Interim Deliberation Letter; the final recommendations remain based on an understanding of the need to be fiscally conservative while funding the most important regulatory, quality of life/safety and system/resource preservation needs. The PAB also considered equity in their decisions, including making investments in high needs areas as identified in County documents such as *Plan2040* and the Land Preservation Parks and Recreation Plan.

The PAB's recommendations for the Capital Budget and Program are based on the assumed availability of \$195 million of County PAYGO funds and General Obligation Bond affordability of approximately \$1.13 billion (presently set at \$160 million per year for FY25-FY27, and then increased to \$170 million per year for FY28-FY30; also includes an estimated surplus carryover of approximately \$139 million from the prior fiscal year); the priority of the projects proposed by the requesting agencies; consistency with the prior adopted CIP (FY25-FY30); and the fiscal and policy impact of these projects on the County. The initial Program, forwarded to the PAB for its

deliberation was \$1,829,518,400 and was over assumed affordability by \$505,053,422 in the six-year cycle.

During its deliberation, the PAB, with the assistance of the Office of Budget and Department of Public Works, was able to substantially reduce the large imbalance between the projects and programs with their estimated costs and assumed affordability. While inflation has stabilized since last year, there are a number of ongoing projects in the Capital Improvement Program that have significant construction costs, limiting the availability of funds for new project requests. The PAB thanks all the Departments and staff who worked hard on projects that were cut because of affordability, and encourages the Departments to make requests in future years.

Additionally, the PAB notes that across all of the project classes, the multi-year, recurring projects have requested additional funding due to inflation and cost escalation. While the PAB has attempted to provide adequate funding for these projects within the limited means, it is not sustainable to continuously underfund these projects. These projects require additional funding to allow for continued operation and maintenance of vital life/safety and system/resource preservation needs.

In offering these recommendations to you, the PAB has practically met the target of keeping the Capital Budget and Program within the limits of assumed affordability over the entire span of the program from FY2025 to FY2030, subject to changes in affordability ceilings and refined project cost estimates. Following further discussion about the Program, the level of assumed affordability, and the extent of demonstrated unmet need in the County, the PAB voted to unanimously approve the Final Advisory Recommendation for the FY2025 – FY2030 Capital Budget by a vote of 6-0.

The Final Advisory recommended Program by the PAB is \$1,315,253,756 and is under assumed affordability by (\$9,211,222). The Capital Budget for FY2025 recommended by the PAB, valued at \$476,650,316 is over the assumed affordability by \$7,185,338.

The PAB wishes to draw your attention to the following specific projects within the six-year program. These projects listed below are arrayed in no special order of significance:

- *F586400* Joint 911 Public Safety Center - the PAB supports the ongoing design and construction of the new 911 center to more efficiently direct calls to the Police and Fire Departments.
- *F583300* Jessup Fire Station and *F583000* Waugh Chapel Fire Station - the PAB supports ongoing efforts to provide modern fire station facilities throughout the County.
- *F586600* New Police Firing Range - the PAB supports the ongoing construction of a new indoor firing range for the Anne Arundel County Police Department.
- *C585700* Circuit Courthouse Major Renovation - the PAB supports the ongoing construction of renovations at the Circuit Courthouse.
- *C565500* Odenton MARC TOD Development - the PAB continues to support Transit Oriented Development (TOD) in the Odenton Town Center through the Odenton MARC station parking garage.
- Board of Education Old Mill Complex schools - the PAB supports continued design and

construction of new and updated facilities for schools at and around the Old Mill Complex, including E550300 Old Mill Middle School North, E578100 Old Mill High School, and E578000 Center for Applied Technology (CAT) North.

- J578600 Dragun Renovation and Addition - the PAB supports the continued design and construction of the science facility that will include modern laboratories and educational spaces.
- L584100 Millersville Library and L576100 New Glen Burnie Library - the PAB continues to support the design and construction of the new Millersville and Glen Burnie Libraries. The new Glen Burnie library will be a coordination with the Cultural Resources section of the Office of Planning and Zoning to provide a centralized location for the Joan Cass Beck collection and display cultural artifacts, as well as house the County's Archaeology Laboratory.
- P579900 West County Swim Center - the PAB supports the construction of a public pool in a high needs area as identified in the Land Preservation Parks and Recreation Plan; however, a location needs to be determined and secured prior to recommending funds for construction.

Enclosed is the FY2024 (FY2024 - FY2029) Approved Program, the Departmental Requests and the PAB's Final Deliberation by Project Class Summary for your information.

If there are any questions regarding our recommendation, please contact Michael Stringer in the Office of Planning and Zoning, PlanningAdvisoryBoard@aacounty.org.

Sincerely,



Gustav S. Kurtz, Jr.
Chair

Enclosures

1. Affordability Comparison-FY2025 - FY2030
2. Project Class Summary-FY2025 - FY2030 PAB Final Recommendation
3. Project Class Summary-FY2024 - FY2029 Approved Program

cc: Christine Anderson, Chief Administrative Officer, Office of the County Executive
Chris Trumbauer, Budget Officer, Office of the County Executive
Members of the Planning Advisory Board
Naomi McAllister, Senior Capital Budget Analyst, Office of Budget
Karen Henry, Director, Department of Public Works (DPW)
Beth O'Connell, Deputy Director, Bureau of Engineering, DPW
Kaley Schultze, Administrative Officer, Anne Arundel County Council
Jenny B. Dempsey, Planning and Zoning Officer, Office of Planning and Zoning (OPZ)
Christina Pompa, Deputy Planning and Zoning Officer, Planning Division, OPZ
Cindy Carrier, Planning Administrator, Long Range Planning Section, OPZ
Michael Stringer, Planning Board Administrator, OPZ

FY2025 Capital Budget and Program - Affordability Comparison

	2025	2026	2027	2028	2029	2030
	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo
Affordability Target						
+ Normal Bonds	160,000,000	160,000,000	160,000,000	170,000,000	170,000,000	170,000,000
+ Prior Yr Credit	139,464,978	-	-	-	-	-
+ Fund Balance (PayGo)	170,000,000	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000
Adjusted Affordability	469,464,978	165,000,000	165,000,000	175,000,000	175,000,000	175,000,000
FY2025 Program	354,379,338	268,820,900	143,500,900	101,704,900	88,765,360	-
<i>Over (Under) Affordability</i>	<i>(115,085,640)</i>	<i>103,820,900</i>	<i>(21,499,100)</i>	<i>(73,295,100)</i>	<i>(86,234,640)</i>	<i>(175,000,000)</i>
PAB Recommended	476,650,316	305,828,860	203,006,860	93,088,860	92,773,360	143,905,500
<i>Over (Under) Affordability</i>	<i>7,185,338</i>	<i>140,828,860</i>	<i>38,006,860</i>	<i>(81,911,140)</i>	<i>(82,226,640)</i>	<i>(31,094,500)</i>
<i>Over (Under) Program</i>	<i>122,270,978</i>	<i>37,007,960</i>	<i>59,505,960</i>	<i>(8,616,040)</i>	<i>4,008,000</i>	<i>143,905,500</i>
Cumulative Affordability - Over (Under)						
FY2025 Program	(115,085,640)	(11,264,740)	(32,763,840)	(106,058,940)	(192,293,580)	(367,293,580)
Revised Affordability	7,185,338	148,014,198	186,021,058	104,109,918	21,883,278	(9,211,222)

FY2025 Capital Budget and Program - Affordability Comparison

	2025		2026		2027		2028		2029		2030	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
Affordability Target												
+ Normal Bonds	160,000,000		160,000,000		160,000,000		170,000,000		170,000,000		170,000,000	
+ Not Used in Prior Year	139,464,978											
+ Fund Balance		170,000,000		5,000,000		5,000,000		5,000,000		5,000,000		5,000,000
Adjusted Affordability	299,464,978	170,000,000	160,000,000	5,000,000	160,000,000	5,000,000	170,000,000	5,000,000	170,000,000	5,000,000	170,000,000	5,000,000
FY2025 Program	349,379,338	5,000,000	263,820,900	5,000,000	138,500,900	5,000,000	96,704,900	5,000,000	83,765,360	5,000,000	-	-
<i>Over (Under) Affordability</i>	<i>49,914,360</i>	<i>(165,000,000)</i>	<i>103,820,900</i>	<i>-</i>	<i>(21,499,100)</i>	<i>-</i>	<i>(73,295,100)</i>	<i>-</i>	<i>(86,234,640)</i>	<i>-</i>	<i>(170,000,000)</i>	<i>(5,000,000)</i>
Dept. Request	445,894,500	39,357,460	419,652,900	5,900,960	234,383,900	5,902,960	232,752,900	5,977,960	222,226,360	5,623,000	206,419,500	5,426,000
<i>Over (Under) Affordability</i>	<i>146,429,522</i>	<i>(130,642,540)</i>	<i>259,652,900</i>	<i>900,960</i>	<i>74,383,900</i>	<i>902,960</i>	<i>62,752,900</i>	<i>977,960</i>	<i>52,226,360</i>	<i>623,000</i>	<i>36,419,500</i>	<i>426,000</i>
<i>Over (Under) Program</i>	<i>96,515,162</i>	<i>34,357,460</i>	<i>155,832,000</i>	<i>900,960</i>	<i>95,883,000</i>	<i>902,960</i>	<i>136,048,000</i>	<i>977,960</i>	<i>138,461,000</i>	<i>623,000</i>	<i>206,419,500</i>	<i>5,426,000</i>
PAB Recommended	306,650,316	170,000,000	300,828,860	5,000,000	198,006,860	5,000,000	88,088,860	5,000,000	87,773,360	5,000,000	138,905,500	5,000,000
<i>Over (Under) Affordability</i>	<i>7,185,338</i>	<i>-</i>	<i>140,828,860</i>	<i>-</i>	<i>38,006,860</i>	<i>-</i>	<i>(81,911,140)</i>	<i>-</i>	<i>(82,226,640)</i>	<i>-</i>	<i>(31,094,500)</i>	<i>-</i>
<i>Over (Under) Program</i>	<i>(42,729,022)</i>	<i>165,000,000</i>	<i>37,007,960</i>	<i>-</i>	<i>59,505,960</i>	<i>-</i>	<i>(8,616,040)</i>	<i>-</i>	<i>4,008,000</i>	<i>-</i>	<i>138,905,500</i>	<i>5,000,000</i>
<i>Over (Under) Deptl. Req.</i>	<i>(139,244,184)</i>	<i>130,642,540</i>	<i>(118,824,040)</i>	<i>(900,960)</i>	<i>(36,377,040)</i>	<i>(902,960)</i>	<i>(144,664,040)</i>	<i>(977,960)</i>	<i>(134,453,000)</i>	<i>(623,000)</i>	<i>(67,514,000)</i>	<i>(426,000)</i>

Combined Affordability - Over (Under)

FY2025 Program												
Net Over (Under) Affordability	(115,085,640)		103,820,900		(21,499,100)		(73,295,100)		(86,234,640)		(175,000,000)	
			<u>(115,085,640)</u>		<u>(11,264,740)</u>		<u>(32,763,840)</u>		<u>(106,058,940)</u>		<u>(192,293,580)</u>	
Cumulative:			(11,264,740)		(32,763,840)		(106,058,940)		(192,293,580)		(367,293,580)	
Dept. Request												
Net Over (Under) Affordability	15,786,982		260,553,860		75,286,860		63,730,860		52,849,360		36,845,500	
			<u>15,786,982</u>		<u>276,340,842</u>		<u>351,627,702</u>		<u>415,358,562</u>		<u>468,207,922</u>	
Cumulative:			276,340,842		351,627,702		415,358,562		468,207,922		505,053,422	
PAB Recommended												
Net Over (Under) Affordability	7,185,338		140,828,860		38,006,860		(81,911,140)		(82,226,640)		(31,094,500)	
			<u>7,185,338</u>		<u>148,014,198</u>		<u>186,021,058</u>		<u>104,109,918</u>		<u>21,883,278</u>	
Cumulative:			148,014,198		186,021,058		104,109,918		21,883,278		(9,211,222)	

Project Class Summary - FY2024 Approved Program

Class Title	2025		2026		2027		2028		2029		2030	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
General County	63,045,200	880,000	27,906,100	880,000	28,568,000	880,000	21,680,000	880,000	20,187,000	880,000	-	-
School Off-Site	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-	-	-
Dredging	-	-	-	-	-	-	-	-	-	-	-	-
Board of Education	93,155,338	(366,000)	115,225,000	800,000	18,318,000	800,000	17,818,000	800,000	19,068,000	800,000	-	-
Fire & Police	61,728,000	1,691,300	4,844,000	1,854,800	30,116,000	1,495,900	11,488,000	1,741,900	1,428,000	2,032,360	-	-
Roads & Bridges	44,720,300	2,094,700	28,241,800	765,200	50,003,900	1,124,100	32,238,900	878,100	32,349,360	587,640	-	-
Traffic Control	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-	-	-
Community College	10,660,000	-	20,300,000	-	4,167,000	-	1,475,000	-	1,399,000	-	-	-
Library	28,999,000	-	13,901,000	-	350,000	-	3,021,000	-	350,000	-	-	-
Recreation & Parks	43,482,500	500,000	49,814,000	500,000	3,389,000	500,000	5,395,000	500,000	5,395,000	500,000	-	-
Water Quality Improvements	-	-	-	-	-	-	-	-	-	-	-	-
Stormwater Runoff Controls	1,089,000	200,000	1,089,000	200,000	1,089,000	200,000	1,089,000	200,000	1,089,000	200,000	-	-
General Fund Total:	349,379,338	5,000,000	263,820,900	5,000,000	138,500,900	5,000,000	96,704,900	5,000,000	83,765,360	5,000,000	-	-

Project Class Summary -- PAB Recommendation

Class Title	2025		2026		2027		2028		2029		2030	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
General County	86,127,798	37,536,202	45,603,100	1,161,000	28,851,000	734,000	24,327,000	880,000	20,687,000	880,000	20,687,000	880,000
School Off-Site	504,900	100,000	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-
Dredging	(47,000)	2,910,000	2,035,000	208,000	1,089,000	208,000	1,089,000	208,000	1,089,000	208,000	1,089,000	208,000
Board of Education	23,780,000	103,634,338	104,644,000	(450,000)	56,287,000	800,000	13,918,000	800,000	19,068,000	800,000	19,068,000	800,000
Fire & Police	28,178,000	2,358,760	46,495,000	1,804,760	44,310,000	1,315,860	4,278,000	1,561,860	3,139,000	1,922,360	25,117,000	1,750,000
Roads & Bridges	53,271,300	6,585,700	27,927,760	1,776,240	50,546,860	1,296,140	31,833,860	1,050,140	30,185,360	689,640	40,073,000	862,000
Traffic Control	2,128,500	-	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-
Community College	12,386,000	450,000	25,529,000	-	4,192,000	-	1,874,000	-	5,533,000	-	5,928,000	-
Library	29,877,000	(381,000)	12,004,000	-	350,000	-	3,047,000	-	350,000	-	19,221,500	-
Recreation & Parks	70,443,818	16,806,000	34,091,000	500,000	9,881,000	646,000	5,222,000	500,000	5,222,000	500,000	5,222,000	500,000
General Fund Total:	306,650,316	170,000,000	300,828,860	5,000,000	198,006,860	5,000,000	88,088,860	5,000,000	87,773,360	5,000,000	138,905,500	5,000,000