



M A R Y L A N D

Office of Planning and Zoning

2664 Riva Road, P.O. Box 6675
Annapolis, MD 21401
410-222-7450

Gustav S. Kurtz, Jr.
Chair, Planning Advisory Board

March 25, 2024

The Honorable Stuart Pittman, County Executive
Anne Arundel County
Arundel Center, P.O. Box 2700
Annapolis, Maryland 21404

RE: Interim Deliberation Letter, Proposed
Capital Budget & Program, FY2025 - FY2030

Dear County Executive Pittman:

The Planning Advisory Board (PAB) is a citizen advisory board created by §532 of the Anne Arundel County Charter. Under §533 of the Charter, the PAB is charged with recommending the list of capital projects, along with their estimated costs, to be implemented by the County in Fiscal Year 2025 and the balance of the program through Fiscal Year 2030 in the Capital Budget (CIP). The PAB believes that the CIP should be consistent with the County's goals, policies and plans including *Plan2040*, the *Master Plan for Water Supply and Sewerage Systems* and other Functional Plans as adopted by Anne Arundel County. The PAB also believes that the CIP should be, to the greatest extent possible, consistent with the current adopted program.

The PAB received two days of presentations in February provided by various County Departments, as well as the Anne Arundel County Public Schools, Anne Arundel Community College and Anne Arundel County Public Libraries. The PAB deliberated on February 23, 2024, and finalized the interim recommendations on projects and programs in the proposed FY2025 - FY2030 Capital Budget at a public meeting on March 13, 2024. During the deliberations, the PAB was well supported by the Office of Budget and the Department of Public Works with their response to questions about projects and programs as well as cost estimates and budget impacts.

The PAB's recommendations for the Capital Budget and Program are based on the assumed availability of \$195 million of County PAYGO funds and General Obligation Bond affordability of approximately \$1.13 billion (presently set at \$160 million per year for FY25-FY27, and then increased to \$170 million per year for FY28-FY30; also includes an estimated surplus carryover of approximately \$139 million from the prior fiscal year); the priority of the projects proposed by the requesting agencies; consistency with the prior adopted CIP (FY25-FY30); and the fiscal and policy impact of these projects on the County. The initial Program, forwarded to the PAB for its

deliberation was \$1,829,518,400 and was over assumed affordability by \$515,053,422 in the six-year cycle.

During its deliberation, the PAB, with the assistance of the Office of Budget and Department of Public Works, was able to substantially reduce the large imbalance between the projects and programs with their estimated costs and assumed affordability. While inflation has stabilized since last year, there are a number of ongoing projects in the Capital Improvement Program that have significant construction costs, limiting the availability of funds for new project requests. The PAB thanks all the Departments and staff who worked hard on projects that were cut because of affordability, and encourages the Departments to make requests in future years.

In offering these recommendations to you, the PAB has practically met the target of keeping the Capital Budget and Program within the limits of assumed affordability over the entire span of the program from FY2025 to FY2030, subject to changes in affordability ceilings and refined project cost estimates. The recommendations are based on the PAB's understanding of the need to be fiscally conservative while funding the most important regulatory, life/safety and system/resource preservation needs. The PAB also considered equity in their decisions, including making investments in high needs areas as identified in County documents such as Plan2040, the Land Preservation Parks and Recreation Plan, and Poverty Amidst Plenty.

Following further discussion about the Program, the level of assumed affordability, and the extent of demonstrated unmet need in the County, the PAB voted to unanimously approve the Interim Advisory Recommendation for the FY2025 – FY2030 Capital Budget by a vote of 5-0.

The Interim Advisory recommended Program by the PAB is \$1,347,191,800 and is over assumed affordability by \$32,726,822 (2.4% of the six-year amount). The Capital Budget for FY2025 recommended by the PAB, valued at \$454,508,360 is under the assumed affordability by \$4,956,618.

After the application of additional anticipated funding sources by the Budget Office, the recommended Program by the PAB is over assumed affordability by \$22,726,822 (1.7% of the six-year amount), and the Capital Budget for FY2025 recommended by the PAB is under the assumed affordability by \$14,956,618.

The PAB wishes to draw your attention to the following specific projects within the six-year program. These projects listed below are arrayed in no special order of significance:

- *F586400* Joint 911 Public Safety Center - the PAB supports the ongoing design and construction of the new 911 center to more efficiently direct calls to the Police and Fire Departments.
- *F583300* Jessup Fire Station and *F583000* Waugh Chapel Fire Station - the PAB supports ongoing efforts to provide modern fire station facilities throughout the County.
- *F586600* New Police Firing Range - the PAB supports the ongoing construction of a new indoor firing range for the Anne Arundel County Police Department.
- *C585700* Circuit Courthouse Major Renovation - the PAB supports the ongoing construction of renovations at the Circuit Courthouse.

- C565500 Odenton MARC TOD Development - the PAB continues to support Transit Oriented Development (TOD) in the Odenton Town Center through the Odenton MARC station parking garage.
- Board of Education Old Mill Complex schools - the PAB supports continued design and construction of new school facilities to provide updated facilities for schools at and around the Old Mill Complex, including E550300 Old Mill Middle School North, E578100 Old Mill High School, and E578000 Center for Applied Technology (CAT) North.
- J578600 Dragoon Renov and Addition - the PAB supports the continued design and construction of the science facility that will include modern laboratories and educational spaces.
- L584100 Millersville Library and L576100 New Glen Burnie Library - the PAB continues to support the design and construction of the new Millersville and Glen Burnie Libraries. The new Glen Burnie library will be a coordination with the Cultural Resources section of the Office of Planning and Zoning to provide a centralized location for the Joan Cass Beck collection and display cultural artifacts, as well as house the County's Archaeology Laboratory.

Enclosed is the FY2024 (FY2024 – FY2029) Approved Program, the Departmental Requests and the PAB's Interim Deliberation by Project Class Summary for your information.

If there are any questions regarding our recommendation, please contact Michael Stringer in the Office of Planning and Zoning, PlanningAdvisoryBoard@aacounty.org.

Sincerely,



Gustav S. Kurtz, Jr.
Chair

Enclosures

1. Affordability Comparison-FY2024 – FY2029
2. Project Class Summary-FY2024 - FY2029 PAB Interim Recommendation
3. Project Class Summary-FY2023 - FY2028 Approved Program

cc: Christine Anderson, Chief Administrative Officer, Office of the County Executive
Chris Trumbauer, Budget Officer, Office of the County Executive
Members of the Planning Advisory Board
Naomi McAllister, Senior Capital Budget Analyst, Office of Budget
Laura Corby, Administrative Officer, Anne Arundel County Council
Jenny B. Dempsey, Planning and Zoning Officer, Office of Planning and Zoning (OPZ)
Christina Pompa, Deputy Planning and Zoning Officer, Planning Division, OPZ
Cindy Carrier, Planning Administrator, Long Range Planning Section, OPZ
Michael Stringer, Planning Board Administrator, OPZ

FY2025 Capital Budget and Program - Affordability Comparison

	2025	2026	2027	2028	2029	2030
	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo
Affordability Target						
+ Normal Bonds	160,000,000	160,000,000	160,000,000	170,000,000	170,000,000	170,000,000
+ Prior Yr Credit	139,464,978	-	-	-	-	-
+ Fund Balance (PayGo)	170,000,000	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000
Adjusted Affordability	469,464,978	165,000,000	165,000,000	175,000,000	175,000,000	175,000,000
FY2024 Program	354,379,338	268,820,900	143,500,900	101,704,900	88,765,360	-
<i>Over (Under) Affordability</i>	<i>(115,085,640)</i>	<i>103,820,900</i>	<i>(21,499,100)</i>	<i>(73,295,100)</i>	<i>(86,234,640)</i>	<i>(175,000,000)</i>
Dept. Request	485,251,960	425,553,860	240,286,860	238,730,860	227,849,360	211,845,500
PAB Interim	454,508,360	369,042,860	180,703,860	98,038,860	89,189,360	155,708,500
<i>Over (Under) Affordability</i>	<i>(14,956,618)</i>	<i>204,042,860</i>	<i>15,703,860</i>	<i>(76,961,140)</i>	<i>(85,810,640)</i>	<i>(19,291,500)</i>

Cumulative Affordability - Over (Under)

FY2024 Program	(115,085,640)	(11,264,740)	(32,763,840)	(106,058,940)	(192,293,580)	(367,293,580)
Dept. Request	15,786,982	276,340,842	351,627,702	415,358,562	468,207,922	505,053,422
PAB Interim	(14,956,618)	189,086,242	204,790,102	127,828,962	42,018,322	22,726,822

FY2025 Capital Budget and Program - Affordability Comparison

	2025		2026		2027		2028		2029		2030	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
Affordability Target												
+ Normal Bonds	160,000,000		160,000,000		160,000,000		170,000,000		170,000,000		170,000,000	
+ Not Used in Prior Year	139,464,978											
+ Fund Balance		170,000,000		5,000,000		5,000,000		5,000,000		5,000,000		5,000,000
Adjusted Affordability	299,464,978	170,000,000	160,000,000	5,000,000	160,000,000	5,000,000	170,000,000	5,000,000	170,000,000	5,000,000	170,000,000	5,000,000
FY2024 Program	349,379,338	5,000,000	263,820,900	5,000,000	138,500,900	5,000,000	96,704,900	5,000,000	83,765,360	5,000,000	-	-
<i>Over (Under) Affordability</i>	<i>49,914,360</i>	<i>(165,000,000)</i>	<i>103,820,900</i>	<i>-</i>	<i>(21,499,100)</i>	<i>-</i>	<i>(73,295,100)</i>	<i>-</i>	<i>(86,234,640)</i>	<i>-</i>	<i>(170,000,000)</i>	<i>(5,000,000)</i>
Deptl. Request	445,894,500	39,357,460	419,652,900	5,900,960	234,383,900	5,902,960	232,752,900	5,977,960	222,226,360	5,623,000	206,419,500	5,426,000
<i>Over (Under) Affordability</i>	<i>146,429,522</i>	<i>(130,642,540)</i>	<i>259,652,900</i>	<i>900,960</i>	<i>74,383,900</i>	<i>902,960</i>	<i>62,752,900</i>	<i>977,960</i>	<i>52,226,360</i>	<i>623,000</i>	<i>36,419,500</i>	<i>426,000</i>
<i>Over (Under) Program</i>	<i>96,515,162</i>	<i>34,357,460</i>	<i>155,832,000</i>	<i>900,960</i>	<i>95,883,000</i>	<i>902,960</i>	<i>136,048,000</i>	<i>977,960</i>	<i>138,461,000</i>	<i>623,000</i>	<i>206,419,500</i>	<i>5,426,000</i>
PAB Interim	414,747,300	39,761,060	364,291,900	4,750,960	175,950,900	4,752,960	93,210,900	4,827,960	84,366,360	4,823,000	150,982,860	4,725,640
<i>Over (Under) Affordability</i>	<i>115,282,322</i>	<i>(130,238,940)</i>	<i>204,291,900</i>	<i>(249,040)</i>	<i>15,950,900</i>	<i>(247,040)</i>	<i>(76,789,100)</i>	<i>(172,040)</i>	<i>(85,633,640)</i>	<i>(177,000)</i>	<i>(19,017,140)</i>	<i>(274,360)</i>
<i>Over (Under) Program</i>	<i>65,367,962</i>	<i>34,761,060</i>	<i>100,471,000</i>	<i>(249,040)</i>	<i>37,450,000</i>	<i>(247,040)</i>	<i>(3,494,000)</i>	<i>(172,040)</i>	<i>601,000</i>	<i>(177,000)</i>	<i>150,982,860</i>	<i>4,725,640</i>
<i>Over (Under) Deptl. Req.</i>	<i>(31,147,200)</i>	<i>403,600</i>	<i>(55,361,000)</i>	<i>(1,150,000)</i>	<i>(58,433,000)</i>	<i>(1,150,000)</i>	<i>(139,542,000)</i>	<i>(1,150,000)</i>	<i>(137,860,000)</i>	<i>(800,000)</i>	<i>(55,436,640)</i>	<i>(700,360)</i>

Combined Affordability - Over (Under)

FY2024 Program												
Net Over (Under) Affordability	(115,085,640)		103,820,900		(21,499,100)		(73,295,100)		(86,234,640)		(175,000,000)	
			<u>(115,085,640)</u>		<u>(11,264,740)</u>		<u>(32,763,840)</u>		<u>(106,058,940)</u>		<u>(192,293,580)</u>	
Cumulative:			(11,264,740)		(32,763,840)		(106,058,940)		(192,293,580)		(367,293,580)	
Deptl. Request												
Net Over (Under) Affordability	15,786,982		260,553,860		75,286,860		63,730,860		52,849,360		36,845,500	
			<u>15,786,982</u>		<u>276,340,842</u>		<u>351,627,702</u>		<u>415,358,562</u>		<u>468,207,922</u>	
Cumulative:			276,340,842		351,627,702		415,358,562		468,207,922		505,053,422	
PAB Interim												
Net Over (Under) Affordability	(14,956,618)		204,042,860		15,703,860		(76,961,140)		(85,810,640)		(19,291,500)	
			<u>(14,956,618)</u>		<u>189,086,242</u>		<u>204,790,102</u>		<u>127,828,962</u>		<u>42,018,322</u>	
Cumulative:			189,086,242		204,790,102		127,828,962		42,018,322		22,726,822	

Project Class Summary - FY2024 Approved Program

Class Title	2025		2026		2027		2028		2029		2030	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
General County	63,045,200	880,000	27,906,100	880,000	28,568,000	880,000	21,680,000	880,000	20,187,000	880,000	-	-
School Off-Site	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-	-	-
Dredging	-	-	-	-	-	-	-	-	-	-	-	-
Board of Education	93,155,338	(366,000)	115,225,000	800,000	18,318,000	800,000	17,818,000	800,000	19,068,000	800,000	-	-
Fire & Police	61,728,000	1,691,300	4,844,000	1,854,800	30,116,000	1,495,900	11,488,000	1,741,900	1,428,000	2,032,360	-	-
Roads & Bridges	44,720,300	2,094,700	28,241,800	765,200	50,003,900	1,124,100	32,238,900	878,100	32,349,360	587,640	-	-
Traffic Control	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-	-	-
Community College	10,660,000	-	20,300,000	-	4,167,000	-	1,475,000	-	1,399,000	-	-	-
Library	28,999,000	-	13,901,000	-	350,000	-	3,021,000	-	350,000	-	-	-
Recreation & Parks	43,482,500	500,000	49,814,000	500,000	3,389,000	500,000	5,395,000	500,000	5,395,000	500,000	-	-
Water Quality Improvements	-	-	-	-	-	-	-	-	-	-	-	-
Stormwater Runoff Controls	1,089,000	200,000	1,089,000	200,000	1,089,000	200,000	1,089,000	200,000	1,089,000	200,000	-	-
General Fund Total:	349,379,338	5,000,000	263,820,900	5,000,000	138,500,900	5,000,000	96,704,900	5,000,000	83,765,360	5,000,000	-	-

Project Class Summary --PAB Interim Recommendation

Class Title	2025		2026		2027		2028		2029		2030	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
General County	76,528,000	27,149,700	67,550,100	1,380,000	29,507,000	880,000	23,827,000	880,000	20,187,000	880,000	20,187,000	880,000
School Off-Site	750,000	-	450,000	-	450,000	-	450,000	-	450,000	-	450,000	-
Dredging	2,124,000	237,000	2,035,000	208,000	1,089,000	208,000	1,089,000	208,000	1,089,000	208,000	1,089,000	208,000
Board of Education	128,668,000	134,000	135,886,000	800,000	34,917,000	800,000	18,518,000	800,000	19,768,000	800,000	19,768,000	800,000
Fire & Police	26,193,000	3,457,760	46,095,000	1,804,760	43,910,000	1,315,860	3,678,000	1,561,860	2,739,000	1,922,360	37,717,000	1,750,000
Roads & Bridges	62,888,300	2,269,600	33,018,800	58,200	49,708,900	1,049,100	33,705,900	878,100	31,362,360	512,640	40,347,360	587,640
Traffic Control	1,836,000	-	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-	2,000,000	-
Community College	13,286,000	450,000	25,429,000	-	4,092,000	-	1,774,000	-	1,299,000	-	5,081,000	-
Library	30,534,000	-	14,943,000	-	250,000	-	2,947,000	-	250,000	-	19,121,500	-
Recreation & Parks	71,940,000	6,063,000	36,885,000	500,000	10,027,000	500,000	5,222,000	500,000	5,222,000	500,000	5,222,000	500,000
Water Quality Improvements	-	-	-	-	-	-	-	-	-	-	-	-
Stormwater Runoff Controls	-	-	-	-	-	-	-	-	-	-	-	-
General Fund Total:	414,747,300	39,761,060	364,291,900	4,750,960	175,950,900	4,752,960	93,210,900	4,827,960	84,366,360	4,823,000	150,982,860	4,725,640