

February 9, 2024

Anne Arundel County Office of Planning & Zoning 2664 Riva Road Annapolis, MD 21401

RE: 451 Ferry Point Road Annapolis, MD 21403 Variance Application

#### Sir or Madam:

Enclosed please find a complete variance application submittal package for proposed development at 451 Ferry Point Road in Annapolis. The subject property is irregularly shaped, is roughly 2.18 Ac in area, and enjoys water frontage along Aberdeen Creek. The property is currently improved with a single-family dwelling, with accessory residential site amenities, including a pool and a raised patio and gravel area between the pool and the dwelling. The property is mapped within the RLD zoning district and is entirely within the Chesapeake Bay Critical Area, with LDA & RCA land use designations. The property was created by plat, recorded in the land records of Anne Arundel County on June 17, 1980, and therefore is a grandfathered lot in the Critical Area. The shoreline is stabilized with a bulkhead and is not mapped within the Buffer Modification Area. Adjacent to the shoreline are a non-tidal wetland and steep slopes, thereby causing the 100ft buffer to tidal waters to expand. The buffer expands to encumber the wetland area, and then expands again to encumber the area of land within 50ft of the top of two pockets of steep slopes. Portions of the house, patio, pool, and driveway are within the Buffer. The dwelling is served with a private septic system and a private well.

The owner is currently redeveloping the waterfront outdoor amenities. The majority of the work is currently approved under **B02416917**, including reconfiguring the existing pool. The gravel & patio area are elevated from the pool area by an existing retaining wall. As part of the renovations, a set of existing masonry steps will be removed from the Buffer; however, these masonry steps serve to retain soil in the raised patio area. A new section of wall must be built to fill in where the stairs were removed. Additionally, a small area (195sf) of pervious grade level decking will replace the paver patio within the buffer. Therefore, we request a variance to Article 17-8-301(b) to disturb the Critical Area Buffer and to construct a wall to fill in where the stairs were removed, and to construct a pervious grade-level deck within the buffer. A pre-file Site Plan was submitted on December 1, 2023.

The proposed development meets all the criteria found in Article 18-16-305 of the Anne Arundel County Code for the granting of a variance in the Chesapeake Bay Critical Area. The following discourse addresses those criteria.

The existing masonry stairs will be removed from the buffer, and replaced with a retaining wall
to maintain the patio area's elevation. Denial of the variance to construct the wall would result
in an unwarranted hardship, as the masonry stairs currently function to retain soil. The wall



cannot be built anywhere else on the property, as the elevated patio area on this grandfathered lot is existing. The wall is necessary to maintain the stability of this outdoor amenity area. New stairs will be constructed outside the buffer. Additionally, the pervious grade level deck replaces the existing impervious paver and gravel area immediately outside of existing sliding glass doors to the living area of the existing dwelling.

- 2) A literal interpretation of COMAR Title 27 would deprive the applicant of rights commonly enjoyed by other properties within the Critical Area, as the scope of work within the buffer is very minimal, and is necessary to stabilize the patio area once the wall is removed, and provides a pervious surface as an outdoor amenity, as opposed to the existing impervious paves and gravel. The existing stairs within the Buffer are to be removed, and new stairs will be constructed outside the Buffer. This scope of work meets the spirit and intent of the Critical Area regulations.
- 3) The granting of the variance will not confer on the applicant any special privileges that would typically be denied by COMAR, Title 27, as the scope of work subject to the variance request is necessary to remove the masonry steps and impervious patio from the Buffer. The proposed wall is necessary to provide structural stabilization to an existing outdoor amenity. Similarly, the grade level decking replaces an existing impervious outdoor amenity area.
- 4) The variance request is not based on conditions that are the result of actions by the applicant. The variance is based the applicant's desire to reconfigure the pedestrian circulation around the pool area and remove the steps from the Buffer.
- 5) The granting of the variance will not deleteriously affect water quality or wildlife, as the scope of work will result in a net decrease in lot coverage within the Buffer.
- 6) The project has maximized the distance between tidal waters and the proposed wall, as the wall must be located where shown to perform its function, and the wall is further from tidal waters than the existing stairs. The grade level deck replaces an impervious patio.
- 7) Through reducing lot coverage overall, removing lot coverage from the Buffer, and moving lot coverage further from the shoreline, the applicant has overcome the presumption in the Annotated Code that the proposed development activity does not conform with the general purpose and intent of the Critical Area regulations.
- 8) The proposed development has undergone many iterations during the design phase, and the proposed work includes many site planning alternatives, including relocating the stairs from inside the Buffer to outside the Buffer and reducing lot coverage overall, which is precisely what the regulations encourage. The need for the variance only arises when we need to construct the retaining wall to retain the soil where the masonry stairs are being removed, and to construct the pervious grade level deck to replace the impervious outdoor amenity.

Additionally, the proposed work complies with the criteria contained in 18-16-305(c) for the granting of all variances. The following discourse addresses those criteria, as well.

1) The variance is certainly the minimum necessary to afford relief. The wall is a necessary structural element of the raised patio area once the masonry stairs are removed. The



construction of the wall does not disturb any additional area of the Buffer, beyond what is necessary to demolish the stairs. Additionally, the grade level deck is within the footprint of the paver patio & gravel area.

- 2) The granting of the variance will not:
  - i) The variance will not alter the essential character of the neighborhood, as the proposed amenities serve a single-family residential structure in a residential zoning district.
  - ii) The wall will not substantially impair the use or enjoyment of adjacent properties, as the wall will match the height of the existing retaining wall.
  - iii) Mitigation measures and buffer establishment will be proposed as part of the permitting process; therefore, the proposed work will not reduce forest cover in the limited development area.
  - iv) No clearing is proposed as part of removing the masonry stairs or constructing the retaining wall; therefore, the proposed work will not be contrary to clearing requirements in the Critical Area.
  - v) The construction of a retaining wall on private property to retain soil and stabilize a residential outdoor amenity is in no way detrimental to the public health, safety, & welfare.

Article 18-13-305(d) is not applicable, as this variance request is not the subject of an outstanding violation.

If you have any questions regarding this variance request, or any of the materials contained within this submittal package, please contact me at 667-204-8042 or wbower@atwell-group.com. Thank you.

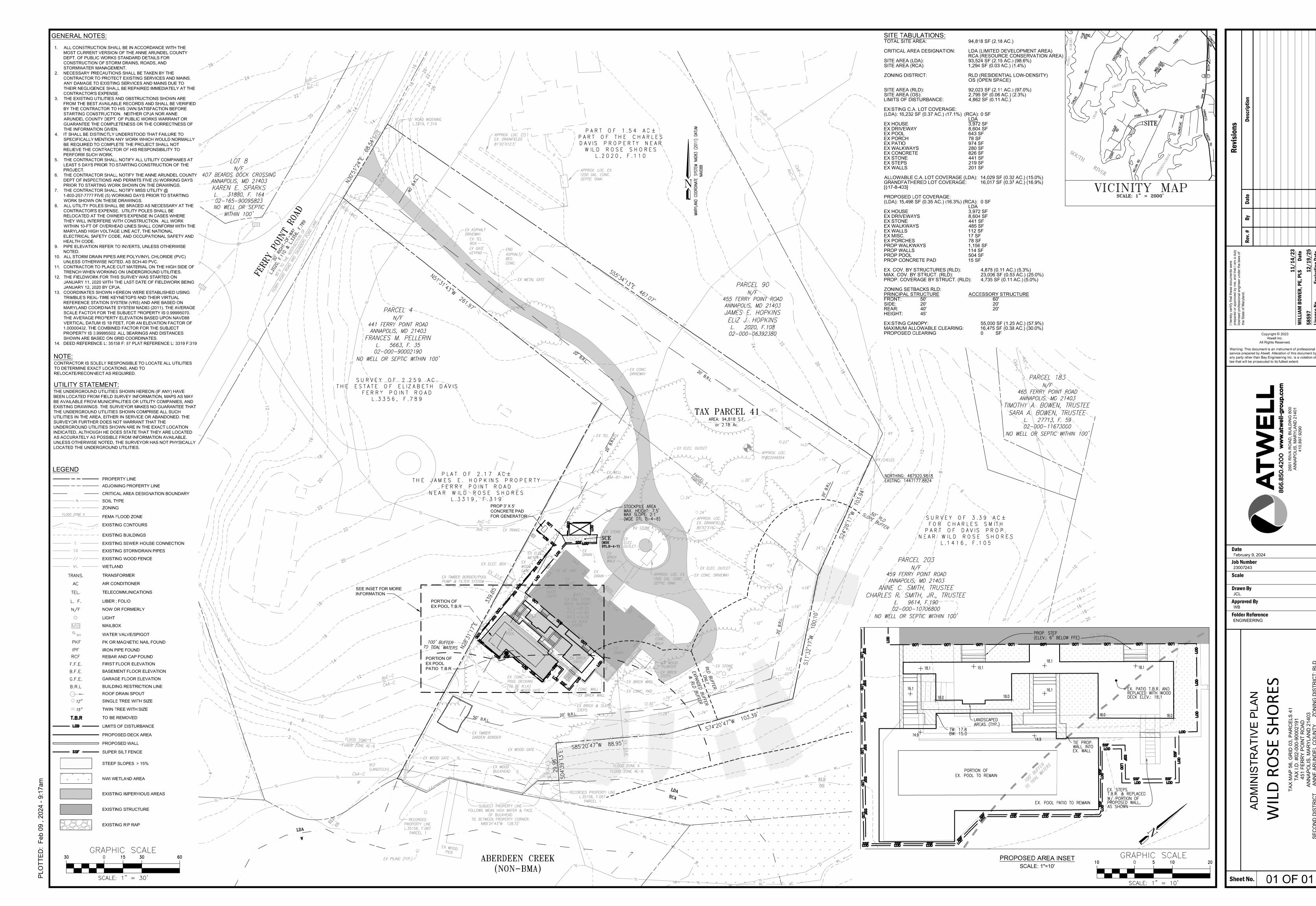
Respectfully,

ATWELL, LLC

Annapolis, MD

William Bower, PE, PLS

Sr. Project Manager



# CRITICAL AREA COMMISSION CHESAPEAKE AND ATLANTIC COASTAL BAYS 1804 WEST STREET, SUITE 100 ANNAPOLIS, MD 21401

# PROJECT NOTIFICATION APPLICATION

# **GENERAL PROJECT INFORMATION**

Jurisdiction:	Anne Arunde	el County	Date:					
Tax Map # 56	Parcel #	Block #	Lot #	Section	FOR RESUBMITTAL ONLY Corrections Redesign No Change Non-Critical Area			
Tax ID: 02-000-90002191 *Complete Only Page 1 General Project Information								
Project Name (site name, subdivision name, or other)  451 Ferry Point Rd - Thornton Residence								
Project location/Address 451 Ferry Point Rd  City Annapolis, MD Zip 21403								
Local case number								
Applicant: Last name Thornton First name Leslie								
Company								
Application Type (check all that apply):								
Building Permit  Buffer Management Plan  Conditional Use  Consistency Report  Disturbance > 5,000 sq ft  Grading Permit				Variance X Rezoning  Site Plan  Special Exception Subdivision Other				
		t Information						
		g Administratio		First name	TDD			
Phone #	410-222-743	1	Respon		mission Required By TBD			
Fax #				Hearing date	IBD			

# SPECIFIC PROJECT INFORMATION

Describe Proposed use	of project	site:						
Remove existing lot coverage. Construct retaining wall and pervious grade level deck within buffer								
Intra-Family Transfer Grandfathered Lot			Growth Allocation Buffer Exemption Ar	Yes				
Project Type (check a	ll that app	ply)						
Commercial Consistency Report Industrial Institutional Mixed Use Other				Recreational Redevelopment Residential Shore Erosion Contro Water-Dependent Fa				
SITE INVENTORY (	Enter acr	es or square	feet)					
		es es	Sq Ft	Total Disturbed Area	Acres	Sq Ft 4,862sf		
IDA Area				Total Distanced Fire		4,00281		
LDA Area			93,524sf	# of Lots Created 0 lots created				
RCA Area			1,294sf					
Total Area		94,818sf						
		Acres	Sq Ft		Acres	Sq Ft		
Existing Forest/Woodland	d/Trees		16,475sf	Existing Lot Coverage		16,232sf		
Created Forest/Woodland	/Trees		0sf	New Lot Coverage		0sf		
Removed Forest/Woodlar	nd/Trees			Removed Lot Coverage		734sf		
				Total Lot Coverage		15,498sf		
VARIANCE INFORM	1ATION (	(Check all tl	hat apply)					
		Acres	Sq Ft		Acres	Sq Ft		
Buffer Disturbance			750sf	Buffer Forest Clearing		0sf		
Non-Buffer Disturbance				Mitigation		750sf		
Variance Type  Buffer X  Forest Clearing			Structure  Acc. Structure Addition  Barn  Deck  Dwelling  Dwelling Addition  Garage  Gazebo  Patio  Pool  Shed					
			C1	ned II				

# **Chesapeake Bay Critical Area Report**

# **Thornton Residence**

Tax Map 56, Grid 03, Parcel 41 Tax Account No. 02-000-90002191

**Property Address:** 451 Ferry Point Rd, Annapolis, MD 21403

Property Owner & Variance Applicant: Leslie M Thornton, Trustee

Critical Area Designation: LDA & RCA Zoning: RLD/OS Lot Area: 94,818sf

# Site Description

Enclosed please find a complete variance application submittal package for proposed development at 451 Ferry Point Road in Annapolis. The subject property is irregularly shaped, is roughly 2.18 Ac in area, and enjoys water frontage along Aberdeen Creek. The property is currently improved with a single-family dwelling, with accessory residential site amenities, including a pool and a raised patio and gravel area between the pool and the dwelling. The property is mapped within the RLD zoning district and is entirely within the Chesapeake Bay Critical Area, with LDA & RCA land use designations. The property was created by plat, recorded in the land records of Anne Arundel County on June 17, 1980, and therefore is a grandfathered lot in the Critical Area. The shoreline is stabilized with a bulkhead and is not mapped within the Buffer Modification Area. Adjacent to the shoreline are a non-tidal wetland and steep slopes. thereby causing the 100ft buffer to tidal waters to expand. The buffer expands to encumber the wetland area, and then expands again to encumber the area of land within 50ft of the top of two pockets of steep slopes. Portions of the house, patio, pool, and driveway are within the Buffer. The dwelling is served with a private septic system and a private well.

# **Proposed Use**

The owner is currently redeveloping the waterfront outdoor amenities. The majority of the work is currently approved under B02416917, including reconfiguring the existing pool. The gravel & patio area are elevated from the pool area by an existing retaining wall. As part of the renovations, a set of existing masonry steps will be removed from the Buffer; however, these masonry steps serve to retain soil in the raised patio area. A new section of wall must be built to fill in where the stairs were removed. Additionally, a small area (195sf) of pervious grade level decking will replace the paver patio within the buffer. Therefore, we request a variance to Article 17-8-301(b) to disturb the Critical Area Buffer and to construct a wall to fill in where the stairs were removed, and to construct a pervious grade-level deck within the buffer. A pre-file Site Plan was submitted on December 1, 2023.

## **Vegetative Coverage**

Vegetative stabilization consists of lawn area, isolated trees, and ornamental shrubs. The area to be disturbed on-site by the proposed work will be roughly 4,862 sf (0.11 Ac.) and includes portions of the existing structures and improvements. The existing tree canopy area on-site is approximately 16,475sf (0.38 Ac.) The tree canopy to be removed is 0 sf (0.00 Ac.), or roughly 0% of existing wooded area.

#### Lot Coverage

The site is currently improved with 16,232 sf (0.37 Ac.) of existing lot coverage in the LDA, and 0 sf in the RCA. The proposed lot coverage for this property is 15,498sf (0.35 Ac.) in the LDA, and 0 sf in the RCA. The lot coverage for the site will be reduced by 734sf. This is less than the allowable grandfathered amount of lot coverage for the LDA portion of the site, which is 16,017sf.

## Steep Slopes (slopes > 15%)

The subject property contains some small pockets of steep slopes in the southeastern portion of the site. The steep slope swill not be disturbed.

#### **Predominant Soils**

The predominant soil types in the area are Annapolis Fine Sandy Loam (AsE &AsC), and Colemantown fine sandy loam (CkA). The soils have a type C hydrologic classification. The Annapolis soils are not considered hydric, but the Colemantown soils have a 95% rating. The Colemantown soils are mapped entirely within the 100ft & Expanded Buffer, and therefore, do not cause any further buffer expansion.

#### **Drainage and Rainwater Control**

Runoff from this property flows toward both the Aberdeen Creek and the Ferry Point Rd. No stormwater management appears to exist for the property. The proposed improvements will include the use of super silt fence around the proposed construction for sediment control.

#### **Conclusions**

The applicants propose to update and maintain existing residential site amenities. The scope of work includes removing lot coverage from the buffer and reducing overall lot coverage on the site. With the implementation of current standards and environmental systems that include reforestation, and sediment controls, the proposed development will not cause adverse impacts to fish, wildlife, or water quality in the Critical Area.

This report is based on a Variance Plan prepared by Atwell, LLC and dated February 2024.



# OFFICE OF PLANNING AND ZONING

# **CONFIRMATION OF PRE-FILE (2023-0057-P)**

	DATE OF MEETING: <u>12/1/2023</u>					
	P&Z STAFF: Sara Anzelmo, Kelly Krinetz					
APPLICANT/REPRESENTATIVE: Leslie Thornton/Thomas	Hall, CPJ Assoc. EMAIL: thall@cpja.com, lestermil@aol.com.					
SITE LOCATION: 451 Ferry Point Road, Annapolis	LOT SIZE: 2.18 ac ZONING: RLD/OS .					
CA DESIGNATION: LDA/RCA BMA: No or BUF	FER: <u>Yes</u> APPLICATION TYPE: <u>Critical Area Variance</u> .					

The property owner wishes to demolish a portion of the existing improvements that are located within the 100' buffer to tidal waters, and repair the existing pool deck, while reconfiguring the size and dimensions of the pool. While most of the work is located outside of the 100' buffer and the expanded buffer, small areas will be in conflict with these buffer areas. Approximately 15 sf of disturbance is located within the expanded buffer, and 1,108 sf of disturbance is located within the 100' buffer. Of the 15 sf of disturbance within the expanded buffer, approximately 1 sf is to remove lot coverage from within the buffer, with the remaining disturbance being provided to have adequate space to install additional plantings. The disturbance within the 100' buffer is required to demolish the existing steps and a portion of the retaining wall, to demolish a portion of the existing brick patio, and to replace the existing pool decking. The steps and a portion of the retaining wall are being removed entirely, being replaced with only a small portion of retaining wall to connect the two existing retaining walls. The brick patio is being replaced with wood decking and is being reduced in area. The existing pool decking is cracked in multiple locations, and the owners wish to replace it before full global failure. The pool decking will be replaced in-kind. The existing pool decking is not expanding within the 100' buffer. In order to perform this work, a variance to §17-8-301(b) is being requested, to allow disturbance to the buffer to tidal waters.

#### **COMMENTS**

The Critical Area Team reviewed the proposal and offered no objection.

The **Zoning Administration Section** reminds the application that, in order for a Critical Area variance to be approved, the applicant must demonstrate and the Hearing Officer must find that the proposal complies with each and every variance standard provided under Section 18-16-305(b) and (c).

## INFORMATION FOR THE APPLICANT

Section 18-16-201 (b) Pre-filing meeting required. Before filing an application for a variance, special exception, or to change a zoning district, to change or remove a critical area classification, or for a variance in the critical area or bog protection area, an applicant shall meet with the Office of Planning and Zoning to review a pre-file concept plan or an administrative site plan. For single lot properties, the owner shall prepare a simple site plan as a basis for determining what can be done under the provisions of this Code to avoid the need for a variance.

\*\*\* A preliminary plan checklist is required for development impacting environmentally sensitive areas and for all new single-family dwellings. A stormwater management plan that satisfies the requirements of the County Procedures Manual is required for development impacting environmentally sensitive areas OR disturbing 5,000 square feet or more. State mandates require a developer of land provide SWM to control new development runoff from the start of the development process.

Section 18-16-301 (c) Burden of Proof. The applicant has the burden of proof, including the burden of going forward with the production of evidence and the burden of persuasion, on all questions of fact. The burden of persuasion is by a preponderance of the evidence.

A variance to the requirements of the County's Critical Area Program may only be granted if the Administrative Hearing Officer makes affirmative findings that the applicant has addressed all the requirements outlined in Article 18-16-305. Comments made on this form are intended to provide guidance and are not intended to represent support or approval of the variance request.