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Gustav S. Kurtz, Jr. Chair, Planning Advisory Board

April 26, 2022

The Honorable Steuart Pittman, County Executive Anne Arundel County Arundel Center, P.O. Box 2700 Annapolis, Maryland 21404

RE: Final Deliberation Letter, Proposed Capital Budget and Program, FY2023 - FY2028

Dear County Executive Pittman:

The Planning Advisory Board (PAB) is a citizen advisory board created by §532 of the Anne Arundel County Charter. Under §533 of the Charter, the PAB is charged with recommending the list of capital projects, along with their estimated costs, to be implemented by the County in Fiscal Year 2023 and the balance of the program through Fiscal Year 2028 in the Capital Budget (CIP). The PAB believes that the CIP should be consistent with the County's goals, policies and plans including *Plan2040*, the *Master Plan for Water Supply and Sewerage Systems* and other Functional Plans as adopted by Anne Arundel County. The PAB also believes that the CIP should be, to the greatest extent possible, consistent with the current adopted program.

The PAB forwarded its Interim Deliberation Letter to you on March 14, 2022 after meeting to attempt to balance the CIP's identified needs with known resources. The PAB met on March 23, 2022 and was informed by the Budget Office of updates since the Interim Deliberation meeting that included funding and project class updates. As with our recommendations to you in the Interim Deliberation Letter; our final deliberation recommendations remain based on our understanding of the need to be fiscally conservative while funding the most important regulatory, life/safety and system/resource preservation needs.

The PAB's recommendations for the Capital Budget and Program are based on the assumed availability of \$205.0 million of County PAYGO funds and General Obligation Bond affordability of approximately \$960 million (presently set at \$160 million; this also includes an estimated surplus carryover of approximately \$18.9 million from the prior fiscal year); the

priority of the projects proposed by the requesting agencies; consistency with the prior adopted CIP (FY2022 – FY2027); and the fiscal and policy impact of these projects on the County. The initial Program, forwarded to the PAB for its deliberation was \$1,635,904,700 and was over assumed affordability by \$467,002,100 in the six-year cycle.

During its deliberation, the PAB, with the assistance of the Office of Budget, was able to substantially reduce the large imbalance between the projects and programs with their estimated costs and assumed affordability. In offering these recommendations to you, the PAB has practically met the target of keeping the Capital Budget and Program within the limits of assumed affordability over the entire span of the program from FY2023 to FY2028, subject to changes in affordability ceilings and refined project cost estimates.

Following further discussion about the Program, the level of assumed affordability, and the extent of demonstrated unmet need in the County, the PAB voted to unanimously approve the Final Advisory Recommendation for the FY2023 – FY2028 Capital Budget by a vote of 5-0.

The Final Advisory Recommended Program by the PAB is \$1,212,300,599 and is under affordability by approximately \$1.6m. The Capital Budget for FY2023 recommended by the PAB, valued at \$183,563,699 is under the assumed affordability by \$200,338,901.

The PAB wishes to draw your attention to the following specific projects within the six-year program. These projects listed below are arrayed in no special order of significance:

- *F003620* New Police Firing Range the PAB supports the design and construction of a new indoor firing range for the Anne Arundel County Police Department.
- *F580200* Fire Training Academy Replacement the PAB supports the design of the Fire Training Academy for the County's career and volunteer firefighters.
- *P000723* Tanyard Springs the PAB supports the design and construction of the new Tanyard Springs Park in a high-need area as identified by the 2017 Land Preservation, Parks and Recreation Plan.
- *P000823* Bacon Ridge Natural Area-Forney the PAB supports the design and construction for the expansion of the Bacon Ridge Natural Area.
- *P000923* South Shore Park the PAB supports the design and construction of the South Shore Park.
- *L576100* New Glen Burnie Library the PAB supports the design and construction of the new Glen Burnie Regional Library that will be a coordination with the Cultural Resources section of the Office of Planning and Zoning to provide a centralized location for the Joan Cass Beck collection and display cultural artifacts, as well as house the County's Archaeology Laboratory.

- *F001318* Joint 911 Public Safety Center the PAB supports the design and construction of the new 911 center to more efficiently direct calls to the Police and Fire Departments.
- *C000522* Circuit Courthouse Renovations the PAB supports the design and construction of renovations at the Circuit Courthouse.

Enclosed is the FY2022 (FY2022 – FY2027) Approved Program, the Departmental Requests and the PAB's Final Deliberation by Project Class Summary for your information.

If there are any questions regarding our recommendation, please contact Michael Stringer in the Office of Planning and Zoning at <u>pzstri20@aacounty.org</u>.

Sincerely,

Gustav S. Kurtz, Jr. Chair

Enclosures

- 1. Affordability Comparison-FY2023 FY2028
- 2. Project Class Summary-FY2023 FY2028 PAB Final Recommendation
- 3. Project Class Summary-FY2022 FY2027 Approved Program

 Matt Power, Chief Administrative Officer, Office of the County Executive Chris Trumbauer, Budget Officer, Office of the County Executive Members of the Planning Advisory Board Naomi McAllister, Senior Capital Budget Analyst, Office of Budget Laura Corby, Administrative Officer, Anne Arundel County Council Steve Kaii-Ziegler, Planning and Zoning Officer, Office of Planning & Zoning (OPZ)
Christina Pompa, Deputy Planning and Zoning Officer, Planning Division, OPZ

Cindy Carrier, Planning Administrator, Long Range Planning Section, OPZ Michael Stringer, Planning Board Administrator, OPZ

FY2023 Capital Budget and Program - Affordability Comparison

	2023	2024	2025	2026	2027	2028
	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo
Affordability Target						
+ Normal Bonds	160,000,000	160,000,000	160,000,000	160,000,000	160,000,000	160,000,000
+ Prior Yr Credit	18,902,600	-	-	-	-	-
+ Fund Balance (PayGo)	205,000,000	10,000,000	5,000,000	5,000,000	5,000,000	5,000,000
Adjusted Affordability	383,902,600	170,000,000	165,000,000	165,000,000	165,000,000	165,000,000
FY2023 Program Over (Under) Affordability	213,601,562 (170,301,038)	169,237,300 (762,700)	155,984,600 (9,015,400)	175,081,200 <i>10,081,200</i>	159,417,800 (5,582,200)	- (165,000,000)
Dept. Request	239,981,823	331,046,600	336,060,400	260,985,500	212,292,700	255,537,700
Over (Under) Affordability	(143,920,777)	161,046,600	171,060,400	95,985,500	47,292,700	90,537,700
Over (Under) Program	26,380,261	161,809,300	180,075,800	85,904,300	52,874,900	255,537,700
PAB Final Recommendation	183,563,699	288,897,600	236,570,400	195,160,500	177,106,700	131,001,700
Over (Under) Affordability	(200,338,901)	118,897,600	71,570,400	30,160,500	12,106,700	(33,998,300)
Over (Under) Program	(30,037,863)	119,660,300	80,585,800	20,079,300	17,688,900	131,001,700
Over (Under) Dept. Req.	(56,418,124)	(42,149,000)	(99,490,000)	(65,825,000)	(35,186,000)	(124,536,000)
Cumulative Affordability - Over	(Under)					
FY2023 Program	(170,301,038)	(171,063,738)	(180,079,138)	(169,997,938)	(175,580,138)	(340,580,138)
Dept. Request	(143,920,777)	17,125,823	188,186,223	284,171,723	331,464,423	422,002,123
PAB Recommended	(200,338,901)	(81,441,301)	(9,870,901)	20,289,599	32,396,299	(1,602,001)

FY2023 Capital Budget and Program - Affordability Comparison

	2023		2024	2024 2025		2026			2027		2028	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
Affordability Target + Normal Bonds + Not Used in Prior Year + Fund Balance	160,000,000 18,902,600	205,000,000	160,000,000	10,000,000	160,000,000	5,000,000	160,000,000	5,000,000	160,000,000	5,000,000	160,000,000	5,000,000
Adjusted Affordability	178,902,600	205,000,000	160,000,000	10,000,000	160,000,000	5,000,000	160,000,000	5,000,000	160,000,000	5,000,000	160,000,000	5,000,000
FY2023 Program Over (Under) Affordability	207,651,562 28,748,962	5,950,000 (199,050,000)	164,287,300 <i>4,287,300</i>	4,950,000 (5,050,000)	151,034,600 (8,965,400)	4,950,000 (50,000)	170,131,200 <i>10,131,200</i>	4,950,000 (50,000)	154,467,800 (5,532,200)	4,950,000 (50,000)	- (160,000,000)	- (5,000,000)
Deptl. Request Over (Under) Affordability Over (Under) Program	179,822,323 919,723 (27,829,239)	60,159,500 (144,840,500) 54,209,500	324,897,800 164,897,800 160,610,500	6,148,800 (3,851,200) 1,198,800	327,769,100 167,769,100 176,734,500	8,291,300 3,291,300 3,341,300	252,530,700 92,530,700 82,399,500	8,454,800 3,454,800 3,504,800	204,196,800 44,196,800 49,729,000	8,095,900 3,095,900 3,145,900	247,195,800 87,195,800 247,195,800	8,341,900 3,341,900 8,341,900
PAB Recommended Over (Under) Affordability Over (Under) Program Over (Under) Deptl. Req.	96,018,500 (82,884,100) (111,633,062) (83,803,823)	87,545,199 (117,454,801) 81,595,199 27,385,699	284,548,800 124,548,800 120,261,500 (40,349,000)	4,348,800 (5,651,200) (601,200) (1,800,000)	230,079,100 70,079,100 79,044,500 (97,690,000)	6,491,300 1,491,300 1,541,300 (1,800,000)	188,505,700 28,505,700 18,374,500 (64,025,000)	6,654,800 1,654,800 1,704,800 (1,800,000)	170,810,800 10,810,800 16,343,000 (33,386,000)	6,295,900 1,295,900 1,345,900 (1,800,000)	124,459,800 (35,540,200) 124,459,800 (122,736,000)	6,541,900 1,541,900 6,541,900 (1,800,000)
Combined Affordability - Ove	er (Under)									l		
FY2023 Program												
Net Over (Under) Affordability Cumulative:	(170,301,038)		(762,700) (170,301,038) (171,063,738)		(9,015,400) (171,063,738) (180,079,138)		10,081,200 (180,079,138) (169,997,938)		(5,582,200) (169,997,938) (175,580,138)		(165,000,000) (175,580,138) (340,580,138)	
			(171,003,736)		(160,079,136)		(109,997,938)		(175,560,156)		(340,380,138)	
Deptl. Request Net Over (Under) Affordability	(143,920,777)		161,046,600 (143,920,777)		171,060,400 17,125,823		95,985,500 188,186,223		47,292,700 284,171,723		90,537,700 331,464,423	
Cumulative:			17,125,823		188,186,223		284,171,723		331,464,423		422,002,123	
PAB Recommended Net Over (Under) Affordability	(200,338,901)		118,897,600 (200,338,901) (81,441,301)		71,570,400 (81,441,301) (9,870,901)		30,160,500 (9,870,901) 20,289,599		12,106,700 20,289,599 32,396,299		(33,998,300) 32,396,299 (1,602,001)	

Project Class Summary - FY2022 Approved Program

	2023		2024	2024 2025		5	2026	;	2027		2028	
Class Title	Bonds	PayGo	Bonds	PayGo								
General County	68,920,500	2,130,000	20,193,800	2,130,000	21,815,600	2,080,000	19,687,700	2,080,000	19,685,800	2,080,000	-	-
School Off-Site	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-	-	-
Dredging	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000	-	-
Board of Education	68,534,062	(541,000)	49,789,000	1,200,000	23,874,000	1,200,000	76,363,000	1,200,000	69,209,000	1,200,000	-	-
Fire & Police	13,411,000	1,150,000	2,588,000	150,000	525,000	150,000	8,046,000	150,000	16,257,000	150,000	-	-
Roads & Bridges	33,235,000	2,511,000	41,853,000	770,000	40,197,000	820,000	30,980,000	820,000	31,780,000	820,000	-	-
Traffic Control	2,070,000	-	2,070,000	-	2,070,000	-	2,070,000	-	2,070,000	-	-	-
Community College	950,000	-	2,000,500	-	6,610,000	-	17,714,500	-	4,081,000	-	-	-
Library	350,000	-	2,581,000	-	31,727,000	-	350,000	-	2,493,000	-	-	-
Recreation & Parks	18,681,000	500,000	41,712,000	500,000	22,716,000	500,000	13,420,000	500,000	7,392,000	500,000	-	-
Water Quality Improvements	-	-	-	-	-	-	-	-	-	-	-	-
Stormwater Runoff Controls	-	-	-	-	-	-	-	-	-	-	-	-
General Fund Total:	207,651,562	5,950,000	164,287,300	4,950,000	151,034,600	4,950,000	170,131,200	4,950,000	154,467,800	4,950,000	-	-

Project Class Summary -- PAB Recommended

	2023		2024		2025		2026		2027		2028	
Class Title	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
General County	60,805,000	18,075,199	45,168,800	2,130,000	34,315,100	2,080,000	32,770,700	2,080,000	34,195,800	2,080,000	21,920,800	2,080,000
School Off-Site	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-
Dredging	642,500	57,000	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000
Board of Education	(38,044,000)	10,755,000	71,262,000	(1,300,000)	50,743,000	1,200,000	53,674,000	1,200,000	82,540,000	1,200,000	54,360,000	1,200,000
Fire & Police	34,558,000	4,755,300	49,340,000	2,048,800	(125,000)	1,691,300	11,092,000	1,854,800	8,679,000	1,495,900	1,897,000	1,741,900
Roads & Bridges	5,565,000	30,822,000	45,071,000	770,000	56,159,000	820,000	31,288,000	820,000	36,601,000	820,000	31,530,000	820,000
Traffic Control	1,842,000	-	2,075,000	-	2,075,000	-	2,075,000	-	2,075,000	-	2,075,000	-
Community College	2,150,000	1,200,000	2,195,000	-	9,867,000	-	18,006,000	-	4,081,000	-	1,924,000	-
Library	600,000	1,650,000	3,730,000	-	43,863,000	-	350,000	-	350,000	-	3,608,000	-
Recreation & Parks	27,504,000	20,226,700	64,207,000	500,000	31,682,000	500,000	37,750,000	500,000	789,000	500,000	5,645,000	500,000
Water Quality Improvemer	(104,000)	4,000	-	-	-	-	-	-	-	-	-	-
Stormwater Runoff Contro	-	-	-	-	-	-	-	-	-	-	-	-
General Fund Total:	96,018,500	87,545,199	284,548,800	4,348,800	230,079,100	6,491,300	188,505,700	6,654,800	170,810,800	6,295,900	124,459,800	6,541,900