2664 Riva Road, P.O. Box 6675
Annapolis, MD 21401
410-222-7450
Gustav S. Kurtz, Jr.
Chair, Planning Advisory Board
April 26, 2022

The Honorable Steuart Pittman, County Executive<br>Anne Arundel County

Arundel Center, P.O. Box 2700
Annapolis, Maryland 21404
RE: Final Deliberation Letter, Proposed Capital Budget and Program, FY2023 - FY2028

## Dear County Executive Pittman:

The Planning Advisory Board (PAB) is a citizen advisory board created by §532 of the Anne Arundel County Charter. Under $\S 533$ of the Charter, the PAB is charged with recommending the list of capital projects, along with their estimated costs, to be implemented by the County in Fiscal Year 2023 and the balance of the program through Fiscal Year 2028 in the Capital Budget (CIP). The PAB believes that the CIP should be consistent with the County's goals, policies and plans including Plan2040, the Master Plan for Water Supply and Sewerage Systems and other Functional Plans as adopted by Anne Arundel County. The PAB also believes that the CIP should be, to the greatest extent possible, consistent with the current adopted program.

The PAB forwarded its Interim Deliberation Letter to you on March 14, 2022 after meeting to attempt to balance the CIP's identified needs with known resources. The PAB met on March 23, 2022 and was informed by the Budget Office of updates since the Interim Deliberation meeting that included funding and project class updates. As with our recommendations to you in the Interim Deliberation Letter; our final deliberation recommendations remain based on our understanding of the need to be fiscally conservative while funding the most important regulatory, life/safety and system/resource preservation needs.

The PAB's recommendations for the Capital Budget and Program are based on the assumed availability of $\$ 205.0$ million of County PAYGO funds and General Obligation Bond affordability of approximately $\$ 960$ million (presently set at $\$ 160$ million; this also includes an estimated surplus carryover of approximately $\$ 18.9$ million from the prior fiscal year); the

[^0]priority of the projects proposed by the requesting agencies; consistency with the prior adopted CIP (FY2022 - FY2027); and the fiscal and policy impact of these projects on the County. The initial Program, forwarded to the PAB for its deliberation was $\$ 1,635,904,700$ and was over assumed affordability by $\$ 467,002,100$ in the six-year cycle.

During its deliberation, the PAB, with the assistance of the Office of Budget, was able to substantially reduce the large imbalance between the projects and programs with their estimated costs and assumed affordability. In offering these recommendations to you, the PAB has practically met the target of keeping the Capital Budget and Program within the limits of assumed affordability over the entire span of the program from FY2023 to FY2028, subject to changes in affordability ceilings and refined project cost estimates.

Following further discussion about the Program, the level of assumed affordability, and the extent of demonstrated unmet need in the County, the PAB voted to unanimously approve the Final Advisory Recommendation for the FY2023 - FY2028 Capital Budget by a vote of 5-0.

The Final Advisory Recommended Program by the PAB is $\$ 1,212,300,599$ and is under affordability by approximately $\$ 1.6 \mathrm{~m}$. The Capital Budget for FY2023 recommended by the PAB, valued at $\$ 183,563,699$ is under the assumed affordability by $\$ 200,338,901$.

The PAB wishes to draw your attention to the following specific projects within the six-year program. These projects listed below are arrayed in no special order of significance:

- F003620 New Police Firing Range - the PAB supports the design and construction of a new indoor firing range for the Anne Arundel County Police Department.
- F580200 Fire Training Academy Replacement - the PAB supports the design of the Fire Training Academy for the County's career and volunteer firefighters.
- P000723 Tanyard Springs - the PAB supports the design and construction of the new Tanyard Springs Park in a high-need area as identified by the 2017 Land Preservation, Parks and Recreation Plan.
- P000823 Bacon Ridge Natural Area-Forney - the PAB supports the design and construction for the expansion of the Bacon Ridge Natural Area.
- P000923 South Shore Park - the PAB supports the design and construction of the South Shore Park.
- L576100 New Glen Burnie Library - the PAB supports the design and construction of the new Glen Burnie Regional Library that will be a coordination with the Cultural Resources section of the Office of Planning and Zoning to provide a centralized location for the Joan Cass Beck collection and display cultural artifacts, as well as house the County's Archaeology Laboratory.

[^1]- F001318 Joint 911 Public Safety Center - the PAB supports the design and construction of the new 911 center to more efficiently direct calls to the Police and Fire Departments.
- C000522 Circuit Courthouse Renovations - the PAB supports the design and construction of renovations at the Circuit Courthouse.

Enclosed is the FY2022 (FY2022 - FY2027) Approved Program, the Departmental Requests and the PAB's Final Deliberation by Project Class Summary for your information.

If there are any questions regarding our recommendation, please contact Michael Stringer in the Office of Planning and Zoning at pzstri20@aacounty.org.

Sincerely,


Chair

## Enclosures

1. Affordability Comparison-FY2023 - FY2028
2. Project Class Summary-FY2023 - FY2028 PAB Final Recommendation
3. Project Class Summary-FY2022 - FY2027 Approved Program
cc: Matt Power, Chief Administrative Officer, Office of the County Executive Chris Trumbauer, Budget Officer, Office of the County Executive Members of the Planning Advisory Board
Naomi McAllister, Senior Capital Budget Analyst, Office of Budget Laura Corby, Administrative Officer, Anne Arundel County Council
Steve Kaii-Ziegler, Planning and Zoning Officer, Office of Planning \& Zoning (OPZ)
Christina Pompa, Deputy Planning and Zoning Officer, Planning Division, OPZ
Cindy Carrier, Planning Administrator, Long Range Planning Section, OPZ
Michael Stringer, Planning Board Administrator, OPZ

FY2023 Capital Budget and Program - Affordability Comparison

|  | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Bonds \& PayGo | Bonds \& PayGo | Bonds \& PayGo | Bonds \& PayGo | Bonds \& PayGo | Bonds \& PayGo |
| Affordability Target |  |  |  |  |  |  |
| + Normal Bonds | 160,000,000 | 160,000,000 | 160,000,000 | 160,000,000 | 160,000,000 | 160,000,000 |
| + Prior Yr Credit | 18,902,600 | - | - | - | - | - |
| + Fund Balance (PayGo) | 205,000,000 | 10,000,000 | 5,000,000 | 5,000,000 | 5,000,000 | 5,000,000 |
| Adjusted Affordability | 383,902,600 | 170,000,000 | 165,000,000 | 165,000,000 | 165,000,000 | 165,000,000 |
| FY2023 Program | 213,601,562 | 169,237,300 | 155,984,600 | 175,081,200 | 159,417,800 |  |
| Over (Under) Affordability | $(170,301,038)$ | $(762,700)$ | $(9,015,400)$ | 10,081,200 | $(5,582,200)$ | (165,000,000) |
| Dept. Request | 239,981,823 | 331,046,600 | 336,060,400 | 260,985,500 | 212,292,700 | 255,537,700 |
| Over (Under) Affordability | $(143,920,777)$ | 161,046,600 | 171,060,400 | 95,985,500 | 47,292,700 | 90,537,700 |
| Over (Under) Program | 26,380,261 | 161,809,300 | 180,075,800 | 85,904,300 | 52,874,900 | 255,537,700 |
| PAB Final Recommendation | 183,563,699 | 288,897,600 | 236,570,400 | 195,160,500 | 177,106,700 | 131,001,700 |
| Over (Under) Affordability | $(200,338,901)$ | 118,897,600 | 71,570,400 | 30,160,500 | 12,106,700 | $(33,998,300)$ |
| Over (Under) Program | $(30,037,863)$ | 119,660,300 | 80,585,800 | 20,079,300 | 17,688,900 | 131,001,700 |
| Over (Under) Dept. Req. | $(56,418,124)$ | $(42,149,000)$ | (99,490,000) | $(65,825,000)$ | $(35,186,000)$ | $(124,536,000)$ |
| Cumulative Affordability - Over (Under) |  |  |  |  |  |  |
| FY2023 Program | $(170,301,038)$ | $(171,063,738)$ | $(180,079,138)$ | $(169,997,938)$ | $(175,580,138)$ | $(340,580,138)$ |
| Dept. Request | $(143,920,777)$ | 17,125,823 | 188,186,223 | 284,171,723 | 331,464,423 | 422,002,123 |
| PAB Recommended | $(200,338,901)$ | $(81,441,301)$ | $(9,870,901)$ | 20,289,599 | 32,396,299 | $(1,602,001)$ |

## FY2023 Capital Budget and Program - Affordability Comparison

|  | 2023 |  | 2024 |  | 2025 |  | 2026 |  | 2027 |  | 2028 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo |
| Affordability Target <br> + Normal Bonds <br> + Not Used in Prior Year <br> + Fund Balance | $\begin{array}{r} 160,000,000 \\ 18,902,600 \end{array}$ | 205,000,000 | 160,000,000 | 10,000,000 | 160,000,000 | 5,000,000 | 160,000,000 | 5,000,000 | 160,000,000 | 5,000,000 | 160,000,000 | 5,000,000 |
| Adjusted Affordability | 178,902,600 | 205,000,000 | 160,000,000 | 10,000,000 | 160,000,000 | 5,000,000 | 160,000,000 | 5,000,000 | 160,000,000 | 5,000,000 | 160,000,000 | 5,000,000 |
| FY2023 Program Over (Under) Affordability | $\begin{array}{r} 207,651,562 \\ 28,748,962 \end{array}$ | $\begin{gathered} \mathbf{5 , 9 5 0 , 0 0 0} \\ (199,050,000) \end{gathered}$ | $\begin{array}{r} 164,287,300 \\ 4,287,300 \end{array}$ | $\begin{gathered} 4,950,000 \\ (5,050,000) \end{gathered}$ | $\begin{gathered} 151,034,600 \\ (8,965,400) \end{gathered}$ | $\begin{gathered} 4,950,000 \\ (50,000) \end{gathered}$ | $\begin{array}{r} 170,131,200 \\ 10,131,200 \end{array}$ | $\begin{gathered} 4,950,000 \\ (50,000) \end{gathered}$ | $\begin{array}{r} 154,467,800 \\ (5,532,200) \end{array}$ | $\begin{gathered} 4,950,000 \\ (50,000) \end{gathered}$ | $(160,000,000)$ | $(5,000,000)$ |
| Deptl. Request <br> Over (Under) Affordability <br> Over (Under) Program | $\begin{array}{r} 179,822,323 \\ 919,723 \\ (27,829,239) \end{array}$ | $\mathbf{6 0 , 1 5 9}, \mathbf{5 0 0}$ $(144,840,500)$ $54,209,500$ | $\begin{aligned} & 324,897,800 \\ & 164,897,800 \\ & 160,610,500 \end{aligned}$ | $\begin{gathered} \mathbf{6 , 1 4 8 , 8 0 0} \\ (3,851,200) \\ 1,198,800 \end{gathered}$ | $\begin{aligned} & 327,769,100 \\ & 167,769,100 \\ & 176,734,500 \end{aligned}$ | $\begin{aligned} & \mathbf{8 , 2 9 1 , 3 0 0} \\ & 3,291,300 \\ & 3,341,300 \end{aligned}$ | $\begin{array}{r} 252,530,700 \\ 92,530,700 \\ 82,399,500 \end{array}$ | $\begin{aligned} & 8,454,800 \\ & 3,454,800 \\ & 3,504,800 \end{aligned}$ | $\begin{array}{r} 204,196,800 \\ 44,196,800 \\ 49,729,000 \end{array}$ | $\begin{aligned} & 8,095,900 \\ & 3,095,900 \\ & 3,145,900 \end{aligned}$ | $\begin{array}{r} 247,195,800 \\ 87,195,800 \\ 247,195,800 \end{array}$ | $\begin{aligned} & 8,341,900 \\ & 3,341,900 \\ & 8,341,900 \end{aligned}$ |
| PAB Recommended Over (Under) Affordability Over (Under) Program Over (Under) Deptl. Req. | $\begin{array}{r} 96,018,500 \\ (82,884,100) \\ (111,633,062) \\ (83,803,823) \end{array}$ | $\begin{array}{r} \mathbf{8 7 , 5 4 5 , 1 9 9} \\ (117,454,801) \\ 81,595,199 \\ 27,385,699 \end{array}$ | $\begin{gathered} \mathbf{2 8 4 , 5 4 8 , 8 0 0} \\ 124,548,800 \\ 120,261,500 \\ (40,349,000) \end{gathered}$ | $\begin{gathered} 4,348,800 \\ (5,651,200) \\ (601,200) \\ (1,800,000) \end{gathered}$ | $\begin{gathered} \mathbf{2 3 0 , 0 7 9 , 1 0 0} \\ 70,079,100 \\ 79,044,500 \\ (97,690,000) \end{gathered}$ | $\begin{gathered} \mathbf{6 , 4 9 1 , 3 0 0} \\ 1,491,300 \\ 1,541,300 \\ (1,800,000) \end{gathered}$ | $\begin{array}{r} 188,505,700 \\ 28,505,700 \\ 18,374,500 \\ (64,025,000) \end{array}$ | $\begin{gathered} \mathbf{6 , 6 5 4 , 8 0 0} \\ 1,654,800 \\ 1,704,800 \\ (1,800,000) \end{gathered}$ | $\begin{array}{r} 170,810,800 \\ 10,810,800 \\ 16,343,000 \\ (33,386,000) \end{array}$ | $\begin{gathered} \mathbf{6 , 2 9 5}, 900 \\ 1,295,900 \\ 1,345,900 \\ (1,800,000) \end{gathered}$ | $\begin{gathered} 124,459,800 \\ (35,540,200) \\ 124,459,800 \\ (122,736,000) \end{gathered}$ | $\begin{gathered} \mathbf{6 , 5 4 1 , 9 0 0} \\ 1,541,900 \\ 6,541,900 \\ (1,800,000) \end{gathered}$ |
| Combined Affordability - Over (Under) |  |  |  |  |  |  |  |  |  |  |  |  |
| FY2023 Program |  |  |  |  |  |  |  |  |  |  |  |  |
| Net Over (Under) Affordability | $(170,301,038)$ |  | $\begin{array}{r} (762,700) \\ (170,301,038) \\ \hline \end{array}$ |  | $\begin{array}{r} (9,015,400) \\ (171,063,738) \\ \hline \end{array}$ |  | $\begin{array}{r} 10,081,200 \\ (180,079,138) \\ \hline \end{array}$ |  | $\begin{array}{r} (5,582,200) \\ (169,997,938) \\ \hline \end{array}$ |  | $\begin{array}{r} (165,000,000) \\ (175,580,138) \\ \hline \end{array}$ |  |
| Cumulative: |  |  | $(171,063,738)$ |  | $(180,079,138)$ |  | $(169,997,938)$ |  | $(175,580,138)$ |  | $(340,580,138)$ |  |
| Deptl. Request |  |  |  |  |  |  |  |  |  |  |  |  |
| Net Over (Under) Affordability | $(143,920,777)$ |  | $\begin{gathered} 161,046,600 \\ (143,920,777) \\ \hline \end{gathered}$ |  | $\begin{array}{r} 171,060,400 \\ 17,125,823 \\ \hline \end{array}$ |  | $\begin{array}{r} 95,985,500 \\ 188,186,223 \\ \hline \end{array}$ |  | $\begin{array}{r} 47,292,700 \\ 284,171,723 \\ \hline \end{array}$ |  | $\begin{array}{r} 90,537,700 \\ 331,464,423 \\ \hline \end{array}$ |  |
| Cumulative: |  |  | 17,125,823 |  | 188,186,223 |  | 284,171,723 |  | 331,464,423 |  | 422,002,123 |  |
| PAB Recommended |  |  |  |  |  |  |  |  |  |  |  |  |
| Net Over (Under) Affordability | $(200,338,901)$ |  | $\begin{gathered} 118,897,600 \\ (200,338,901) \end{gathered}$ |  | $\begin{gathered} 71,570,400 \\ (81,441,301) \end{gathered}$ |  | $\begin{aligned} & 30,160,500 \\ & (9,870,901) \end{aligned}$ |  | $\begin{array}{r} 12,106,700 \\ 20,289,599 \\ \hline \end{array}$ |  | $\begin{gathered} (33,998,300) \\ 32,396,299 \\ \hline \end{gathered}$ |  |
|  |  |  | $(81,441,301)$ |  | $(9,870,901)$ |  | 20,289,599 |  | 32,396,299 |  | $(1,602,001)$ |  |

## Project Class Summary - FY2022 Approved Program

|  | 2023 |  | 2024 |  | 2025 |  | 2026 |  | 2027 |  | 2028 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Class Title | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo |
| General County | 68,920,500 | 2,130,000 | 20,193,800 | 2,130,000 | 21,815,600 | 2,080,000 | 19,687,700 | 2,080,000 | 19,685,800 | 2,080,000 |  | - |
| School Off-Site | 500,000 | - | 500,000 | - | 500,000 | - | 500,000 | - | 500,000 | - | - | - |
| Dredging | 1,000,000 | 200,000 | 1,000,000 | 200,000 | 1,000,000 | 200,000 | 1,000,000 | 200,000 | 1,000,000 | 200,000 | - | - |
| Board of Education | 68,534,062 | $(541,000)$ | 49,789,000 | 1,200,000 | 23,874,000 | 1,200,000 | 76,363,000 | 1,200,000 | 69,209,000 | 1,200,000 | - | - |
| Fire \& Police | 13,411,000 | 1,150,000 | 2,588,000 | 150,000 | 525,000 | 150,000 | 8,046,000 | 150,000 | 16,257,000 | 150,000 | - | - |
| Roads \& Bridges | 33,235,000 | 2,511,000 | 41,853,000 | 770,000 | 40,197,000 | 820,000 | 30,980,000 | 820,000 | 31,780,000 | 820,000 | - | - |
| Traffic Control | 2,070,000 | - | 2,070,000 | - | 2,070,000 | - | 2,070,000 | - | 2,070,000 | - | - | - |
| Community College | 950,000 | - | 2,000,500 | - | 6,610,000 | - | 17,714,500 | - | 4,081,000 | - | - | - |
| Library | 350,000 | - | 2,581,000 | - | 31,727,000 | - | 350,000 | - | 2,493,000 | - | - | - |
| Recreation \& Parks | 18,681,000 | 500,000 | 41,712,000 | 500,000 | 22,716,000 | 500,000 | 13,420,000 | 500,000 | 7,392,000 | 500,000 | - | - |
| Water Quality Improvements | - | - | - | - | - | - | - | - | - | - | - | - |
| Stormwater Runoff Controls | - | - | - | - | - | - | - | - | - | - | - | - |
| General Fund Total: | 207,651,562 | 5,950,000 | 164,287,300 | 4,950,000 | 151,034,600 | 4,950,000 | 170,131,200 | 4,950,000 | 154,467,800 | 4,950,000 | - | - |

## Project Class Summary -- PAB Recommended

|  | 2023 |  | 2024 |  | 2025 |  | 2026 |  | 2027 |  | 2028 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Class Title | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo | Bonds | PayGo |
| General County | 60,805,000 | 18,075,199 | 45,168,800 | 2,130,000 | 34,315,100 | 2,080,000 | 32,770,700 | 2,080,000 | 34,195,800 | 2,080,000 | 21,920,800 | 2,080,000 |
| School Off-Site | 500,000 | - | 500,000 | - | 500,000 | - | 500,000 | - | 500,000 | - | 500,000 | - |
| Dredging | 642,500 | 57,000 | 1,000,000 | 200,000 | 1,000,000 | 200,000 | 1,000,000 | 200,000 | 1,000,000 | 200,000 | 1,000,000 | 200,000 |
| Board of Education | $(38,044,000)$ | 10,755,000 | 71,262,000 | (1,300,000) | 50,743,000 | 1,200,000 | 53,674,000 | 1,200,000 | 82,540,000 | 1,200,000 | 54,360,000 | 1,200,000 |
| Fire \& Police | 34,558,000 | 4,755,300 | 49,340,000 | 2,048,800 | $(125,000)$ | 1,691,300 | 11,092,000 | 1,854,800 | 8,679,000 | 1,495,900 | 1,897,000 | 1,741,900 |
| Roads \& Bridges | 5,565,000 | 30,822,000 | 45,071,000 | 770,000 | 56,159,000 | 820,000 | 31,288,000 | 820,000 | 36,601,000 | 820,000 | 31,530,000 | 820,000 |
| Traffic Control | 1,842,000 | - | 2,075,000 | - | 2,075,000 | - | 2,075,000 | - | 2,075,000 | - | 2,075,000 | - |
| Community College | 2,150,000 | 1,200,000 | 2,195,000 | - | 9,867,000 | - | 18,006,000 | - | 4,081,000 | - | 1,924,000 | - |
| Library | 600,000 | 1,650,000 | 3,730,000 | - | 43,863,000 | - | 350,000 | - | 350,000 | - | 3,608,000 | - |
| Recreation \& Parks | 27,504,000 | 20,226,700 | 64,207,000 | 500,000 | 31,682,000 | 500,000 | 37,750,000 | 500,000 | 789,000 | 500,000 | 5,645,000 | 500,000 |
| Water Quality Improvemer | $(104,000)$ | 4,000 | - | - | - | - | - | - | - | - | - | - |
| Stormwater Runoff Contro | - | - | - | - | - | - | - | - | - | - | - | - |
| General Fund Total: | 96,018,500 | 87,545,199 | 284,548,800 | 4,348,800 | 230,079,100 | 6,491,300 | 188,505,700 | 6,654,800 | 170,810,800 | 6,295,900 | 124,459,800 | 6,541,900 |


[^0]:    "Recycled Paper" www.aacounty.org

[^1]:    "Recycled Paper" www.aacounty.org

