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Annapolis, MD 21401
410-222-7450

Gustav S. Kurtz, Jr.
Chair, Planning Advisory Board

March 14, 2022

The Honorable Steuart Pittman, County Executive
Anne Arundel County
Arundel Center, P.O. Box 2700
Annapolis, Maryland 21404

RE: Interim Deliberation Letter, Proposed
Capital Budget and Program, FY2023 -
FY2028

Dear County Executive Pittman:

The Planning Advisory Board (PAB) is a citizen advisory board created by §532 of the Anne Arundel County Charter. Under §533 of the Charter, the PAB is charged with recommending the list of capital projects, along with their estimated costs, to be implemented by the County in Fiscal Year 2023 and the balance of the program through Fiscal Year 2028 in the Capital Budget (CIP). The PAB believes that the CIP should be consistent with the County's goals, policies and plans including *Plan2040*, the *Master Plan for Water Supply and Sewerage Systems* and other Functional Plans as adopted by Anne Arundel County. The PAB also believes that the CIP should be, to the greatest extent possible, consistent with the current adopted program.

The PAB received two days of presentations in February provided by various County Departments, as well as the Anne Arundel County Public Schools, Anne Arundel Community College and Anne Arundel County Public Libraries. The PAB deliberated at two meetings on February 23 and March 2, 2022, and finalized the interim recommendations on projects and programs in the proposed FY2023 - FY2028 Capital Budget. During these deliberations, the PAB was well supported by the Office of Budget and the Department of Public Works responding to questions about projects and programs as well as cost estimates and budget impacts.

The PAB's recommendations for the Capital Budget and Program are based on the assumed availability of \$205.0 million of County PAYGO funds and General Obligation Bond

affordability of approximately \$960 million (presently set at \$160 million; this also includes an estimated surplus carryover of approximately \$18.9 million from the prior fiscal year); the priority of the projects proposed by the requesting agencies; consistency with the prior adopted CIP (FY2023 – FY2028); and the fiscal and policy impact of these projects on the County. The initial Program, forwarded to the PAB for its deliberation was \$1,635,904,700 and was over assumed affordability by \$467,002,100 in the six-year cycle.

During its deliberation, the PAB, with the assistance of the Office of Budget, was able to substantially reduce the large imbalance between the projects/programs with their estimated costs and assumed affordability. In offering these recommendations to you, the PAB has practically met the target of keeping the Capital Budget and Program within the limits of assumed affordability over the entire span of the program from FY2023 to FY2028, subject to changes in affordability ceilings and refined project cost estimates. The recommendations are based on the PAB's understanding of the need to be fiscally conservative while funding the most important regulatory, life/safety and system/resource preservation needs.

Following further discussion about the Program, the level of assumed affordability, and the extent of demonstrated unmet need in the County, the PAB voted to unanimously approve the Interim Advisory Recommendation for the FY2023 – FY2028 Capital Budget by a vote of 6-0.

The Interim Advisory recommended Program by the PAB is \$1,254,991,900 and is over assumed affordability by \$86,089,300 (6.9% of the six-year amount). The Capital Budget for FY2023 recommended by the PAB, valued at \$216,608,000 is under the assumed affordability by \$122,294,600.

After the application of additional anticipated funding sources by the Budget Office, the recommended Program by the PAB is over assumed affordability by \$26,089,300 (2.1% of the six-year amount), and the Capital Budget for FY2023 recommended by the PAB is under the assumed affordability by \$182,294,600.

The PAB wishes to draw your attention to the following specific projects within the six-year program. These projects listed below are arrayed in no special order of significance:

- *F003620* New Police Firing Range - the PAB supports the design and construction of a new indoor firing range for the Anne Arundel County Police Department.
- *F580200* Fire Training Academy Replacement - the PAB supports the design of the Fire Training Academy for the County's career and volunteer firefighters.
- *P000723* Tanyard Springs - the PAB supports the design and construction of the new Tanyard Springs Park in a high-need area as identified by the 2017 Land Preservation, Parks and Recreation Plan.
- *P000823* Bacon Ridge Natural Area-Forney - the PAB supports the design and construction for the expansion of the Bacon Ridge Natural Area.

- *P000923* South Shore Park - the PAB supports the design and construction of the South Shore Park.
- *L576100* New Glen Burnie Library - the PAB supports the design and construction of the new Glen Burnie Regional Library that will be a coordination with the Cultural Resources section of the Office of Planning and Zoning to provide a centralized location for the Joan Cass Beck collection and display cultural artifacts, as well as house the County's Archaeology Laboratory.
- *F001318* Joint 911 Public Safety Center - the PAB supports the design and construction of the new 911 center to more efficiently direct calls to the Police and Fire Departments.
- *C000522* Circuit Courthouse Renovations - the PAB supports the design and construction of renovations at the Circuit Courthouse.

Enclosed is the FY2022 (FY2022 – FY2027) Approved Program, the Departmental Requests and the PAB's Interim Deliberation by Project Class Summary for your information.

If there are any questions regarding our recommendation, please contact Michael Stringer in the Office of Planning and Zoning, pzstri20@aacounty.org.

Sincerely,



Gustav S. Kurtz, Jr.
Chair

Enclosures

1. Affordability Comparison-FY2023 – FY2028
2. Project Class Summary-FY2023 - FY2028 PAB Interim Recommendation
3. Project Class Summary-FY2022 - FY2027 Approved Program

cc: Matt Power, Chief Administrative Officer, Office of the County Executive
Chris Trumbauer, Budget Officer, Office of the County Executive
Members of the Planning Advisory Board
Naomi McAllister, Senior Capital Budget Analyst, Office of Budget
Laura Corby, Administrative Officer, Anne Arundel County Council
Steve Kaii-Ziegler, Planning and Zoning Officer, Office of Planning & Zoning (OPZ)
Christina Pompa, Deputy Planning and Zoning Officer, Planning Division, OPZ
Cindy Carrier, Planning Administrator, Long Range Planning Section, OPZ
Michael Stringer, Planning Board Administrator, OPZ

FY2023 Capital Budget and Program - Affordability Comparison

	2023	2024	2025	2026	2027	2028
	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo	Bonds & PayGo
Affordability Target						
+ Normal Bonds	160,000,000	160,000,000	160,000,000	160,000,000	160,000,000	160,000,000
+ Prior Yr Credit	18,902,600	-	-	-	-	-
+ Fund Balance (PayGo)	160,000,000	10,000,000	5,000,000	5,000,000	5,000,000	5,000,000
Adjusted Affordability	338,902,600	170,000,000	165,000,000	165,000,000	165,000,000	165,000,000
FY2023 Program	213,601,562	169,237,300	155,984,600	175,081,200	159,417,800	-
<i>Over (Under) Affordability</i>	<i>(125,301,038)</i>	<i>(762,700)</i>	<i>(9,015,400)</i>	<i>10,081,200</i>	<i>(5,582,200)</i>	<i>(165,000,000)</i>
Dept. Request	239,981,823	331,046,600	336,060,400	260,985,500	212,292,700	255,537,700
<i>Over (Under) Affordability</i>	<i>(98,920,777)</i>	<i>161,046,600</i>	<i>171,060,400</i>	<i>95,985,500</i>	<i>47,292,700</i>	<i>90,537,700</i>
<i>Over (Under) Program</i>	<i>26,380,261</i>	<i>161,809,300</i>	<i>180,075,800</i>	<i>85,904,300</i>	<i>52,874,900</i>	<i>255,537,700</i>
PAB Recommended	216,608,000	293,547,600	239,570,400	195,160,500	179,106,700	130,998,700
<i>Over (Under) Affordability</i>	<i>(122,294,600)</i>	<i>123,547,600</i>	<i>74,570,400</i>	<i>30,160,500</i>	<i>14,106,700</i>	<i>(34,001,300)</i>
<i>Over (Under) Program</i>	<i>3,006,438</i>	<i>124,310,300</i>	<i>83,585,800</i>	<i>20,079,300</i>	<i>19,688,900</i>	<i>130,998,700</i>
<i>Over (Under) Dept. Req.</i>	<i>(23,373,823)</i>	<i>(37,499,000)</i>	<i>(96,490,000)</i>	<i>(65,825,000)</i>	<i>(33,186,000)</i>	<i>(124,539,000)</i>
Cumulative Affordability - Over (Under)						
FY2023 Program	(125,301,038)	(126,063,738)	(135,079,138)	(124,997,938)	(130,580,138)	(295,580,138)
Dept. Request	(98,920,777)	62,125,823	233,186,223	329,171,723	376,464,423	467,002,123
PAB Recommended	(122,294,600)	1,253,000	75,823,400	105,983,900	120,090,600	86,089,300
Anticipated Funding Sources (beyond amount already anticipated in Approved Program)						
These funds can be applied to Requested Projects otherwise funded with Bonds and/or PayGo						
Bond Premium	15,000,000					
PayGo	45,000,000					
Total of Add'tl Funding	60,000,000					
<i>Cumulative Amount</i>	<i>60,000,000</i>	<i>60,000,000</i>	<i>60,000,000</i>	<i>60,000,000</i>	<i>60,000,000</i>	<i>60,000,000</i>
						(Can be deducted from above cumulative "Over (Under)" amounts)
PAB Recommended with Adjustments						
<i>FY-by-FY Amount Used</i>	<i>156,608,000</i>	<i>293,547,600</i>	<i>239,570,400</i>	<i>195,160,500</i>	<i>179,106,700</i>	<i>130,998,700</i>
Cumulative Over(Under)	(182,294,600)	(58,747,000)	15,823,400	45,983,900	60,090,600	26,089,300

FY2023 Capital Budget and Program - Affordability Comparison

	2023		2024		2025		2026		2027		2028	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
Affordability Target												
+ Normal Bonds	160,000,000		160,000,000		160,000,000		160,000,000		160,000,000		160,000,000	
+ Not Used in Prior Year	18,902,600											
+ Fund Balance		160,000,000		10,000,000		5,000,000		5,000,000		5,000,000		5,000,000
Adjusted Affordability	178,902,600	160,000,000	160,000,000	10,000,000	160,000,000	5,000,000	160,000,000	5,000,000	160,000,000	5,000,000	160,000,000	5,000,000
FY2023 Program	207,651,562	5,950,000	164,287,300	4,950,000	151,034,600	4,950,000	170,131,200	4,950,000	154,467,800	4,950,000	-	-
Over (Under) Affordability	28,748,962	(154,050,000)	4,287,300	(5,050,000)	(8,965,400)	(50,000)	10,131,200	(50,000)	(5,532,200)	(50,000)	(160,000,000)	(5,000,000)
Deptl. Request	179,822,323	60,159,500	324,897,800	6,148,800	327,769,100	8,291,300	252,530,700	8,454,800	204,196,800	8,095,900	247,195,800	8,341,900
Over (Under) Affordability	919,723	(99,840,500)	164,897,800	(3,851,200)	167,769,100	3,291,300	92,530,700	3,454,800	44,196,800	3,095,900	87,195,800	3,341,900
Over (Under) Program	(27,829,239)	54,209,500	160,610,500	1,198,800	176,734,500	3,341,300	82,399,500	3,504,800	49,729,000	3,145,900	247,195,800	8,341,900
PAB Recommended	107,762,500	108,845,500	289,198,800	4,348,800	233,079,100	6,491,300	188,505,700	6,654,800	172,810,800	6,295,900	124,456,800	6,541,900
Over (Under) Affordability	(71,140,100)	(51,154,500)	129,198,800	(5,651,200)	73,079,100	1,491,300	28,505,700	1,654,800	12,810,800	1,295,900	(35,543,200)	1,541,900
Over (Under) Program	(99,889,062)	102,895,500	124,911,500	(601,200)	82,044,500	1,541,300	18,374,500	1,704,800	18,343,000	1,345,900	124,456,800	6,541,900
Over (Under) Deptl. Req.	(72,059,823)	48,686,000	(35,699,000)	(1,800,000)	(94,690,000)	(1,800,000)	(64,025,000)	(1,800,000)	(31,386,000)	(1,800,000)	(122,739,000)	(1,800,000)
Combined Affordability - Over (Under)												
FY2023 Program												
Net Over (Under) Affordability	(125,301,038)		(762,700)		(9,015,400)		10,081,200		(5,582,200)		(165,000,000)	
			<u>(125,301,038)</u>		<u>(126,063,738)</u>		<u>(135,079,138)</u>		<u>(124,997,938)</u>		<u>(130,580,138)</u>	
Cumulative:			(126,063,738)		(135,079,138)		(124,997,938)		(130,580,138)		(295,580,138)	
Deptl. Request												
Net Over (Under) Affordability	(98,920,777)		161,046,600		171,060,400		95,985,500		47,292,700		90,537,700	
			<u>(98,920,777)</u>		<u>62,125,823</u>		<u>233,186,223</u>		<u>329,171,723</u>		<u>376,464,423</u>	
Cumulative:			62,125,823		233,186,223		329,171,723		376,464,423		467,002,123	
PAB Recommended												
Net Over (Under) Affordability	(122,294,600)		123,547,600		74,570,400		30,160,500		14,106,700		(34,001,300)	
			<u>(122,294,600)</u>		<u>1,253,000</u>		<u>75,823,400</u>		<u>105,983,900</u>		<u>120,090,600</u>	
Cumulative:	(122,294,600)		1,253,000		75,823,400		105,983,900		120,090,600		86,089,300	
Funding Source Adjustments - Pending Determination of Final Amount and Identification of which Projects to apply the funding to... in order to "free-up" a like amount of Bonds or PayGo												
Bond Premium	15,000,000											
PayGo	45,000,000											
Total	60,000,000											
Cumulative Over(Under)	(182,294,600)		(58,747,000)		15,823,400		45,983,900		60,090,600		26,089,300	-

Project Class Summary -- PAB Recommended

Class Title	2023		2024		2025		2026		2027		2028	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
General County	61,805,000	26,874,500	45,168,800	2,130,000	34,315,100	2,080,000	32,770,700	2,080,000	34,195,800	2,080,000	21,920,800	2,080,000
School Off-Site	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-
Dredging	642,500	57,000	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000
Board of Education	(32,598,000)	24,979,000	75,662,000	(1,300,000)	50,743,000	1,200,000	53,674,000	1,200,000	82,540,000	1,200,000	54,360,000	1,200,000
Fire & Police	35,232,000	3,851,300	50,090,000	2,048,800	2,875,000	1,691,300	11,092,000	1,854,800	8,679,000	1,495,900	1,897,000	1,741,900
Roads & Bridges	13,888,000	30,503,000	45,071,000	770,000	56,159,000	820,000	31,288,000	820,000	38,601,000	820,000	31,527,000	820,000
Traffic Control	1,842,000	-	2,075,000	-	2,075,000	-	2,075,000	-	2,075,000	-	2,075,000	-
Community College	950,000	1,200,000	2,195,000	-	9,867,000	-	18,006,000	-	4,081,000	-	1,924,000	-
Library	600,000	1,650,000	3,730,000	-	43,863,000	-	350,000	-	350,000	-	3,608,000	-
Recreation & Parks	25,005,000	19,726,700	63,707,000	500,000	31,682,000	500,000	37,750,000	500,000	789,000	500,000	5,645,000	500,000
Water Quality Improvemer	(104,000)	4,000	-	-	-	-	-	-	-	-	-	-
Stormwater Runoff Contro	-	-	-	-	-	-	-	-	-	-	-	-
General Fund Total:	107,762,500	108,845,500	289,198,800	4,348,800	233,079,100	6,491,300	188,505,700	6,654,800	172,810,800	6,295,900	124,456,800	6,541,900

Project Class Summary - FY2022 Approved Program

Class Title	2023		2024		2025		2026		2027		2028	
	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo	Bonds	PayGo
General County	68,920,500	2,130,000	20,193,800	2,130,000	21,815,600	2,080,000	19,687,700	2,080,000	19,685,800	2,080,000	-	-
School Off-Site	500,000	-	500,000	-	500,000	-	500,000	-	500,000	-	-	-
Dredging	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000	1,000,000	200,000	-	-
Board of Education	68,534,062	(541,000)	49,789,000	1,200,000	23,874,000	1,200,000	76,363,000	1,200,000	69,209,000	1,200,000	-	-
Fire & Police	13,411,000	1,150,000	2,588,000	150,000	525,000	150,000	8,046,000	150,000	16,257,000	150,000	-	-
Roads & Bridges	33,235,000	2,511,000	41,853,000	770,000	40,197,000	820,000	30,980,000	820,000	31,780,000	820,000	-	-
Traffic Control	2,070,000	-	2,070,000	-	2,070,000	-	2,070,000	-	2,070,000	-	-	-
Community College	950,000	-	2,000,500	-	6,610,000	-	17,714,500	-	4,081,000	-	-	-
Library	350,000	-	2,581,000	-	31,727,000	-	350,000	-	2,493,000	-	-	-
Recreation & Parks	18,681,000	500,000	41,712,000	500,000	22,716,000	500,000	13,420,000	500,000	7,392,000	500,000	-	-
Water Quality Improvements	-	-	-	-	-	-	-	-	-	-	-	-
Stormwater Runoff Controls	-	-	-	-	-	-	-	-	-	-	-	-
General Fund Total:	207,651,562	5,950,000	164,287,300	4,950,000	151,034,600	4,950,000	170,131,200	4,950,000	154,467,800	4,950,000	-	-